2019 Budget Summary
Public Hearing – August 9, 2018, 5:30 pm, Marvin Auditorium 101C

Overview

The Board of Trustees and Library management have developed a budget review and preparation process that is based on a comprehensive assessment of operational and strategic needs. This is a logical and responsible progression for funding, and more importantly accomplishing, the initiatives within strategic, community and facilities plans, as well as fulfilling Topeka and Shawnee County Public Library’s (TSCPL’s) mission and goals. This methodology will be particularly important as the Library implements a strategic plan for the next decade based on five Community Impact Goals and makes decisions regarding prioritization of projects in the multi-year Facilities Master Plan. Further, the Library’s past success has been accomplished by wisely using its resources and maintaining a stable mill levy rate.

As a result, the Library has progressed in the implementation of its strategic plan for the benefit and betterment of the community, including being chosen as the 2016 Library of the Year in the United States and Canada.

TSCPL Trustees and management have practiced very good stewardship in use of tax resources with a fluctuation of only .674 mills in the past eleven years (high to low) and a fluctuation of only .002 mills for the past five years’ actual rates. Further, the decline in the local economy, coupled with an increase in the portion of resources needed for the rising costs of employment benefits, was recognized and managed with a decrease in the mill levy rate (2008) and with an approved nearly flat mill levy in 2012-2018. The use of additional strategic and financial tools to anticipate and plan for needs will enhance this pattern of excellent stewardship.

Please refer to Schedule A which provides a graphical depiction of mill levy rates for the three funds with taxing authority for the past 10 years, as well as the 2019 proposed budget. Schedule B provides a graphical depiction of expenditures for the three funds with taxing authority for the past 10 years, as well as the 2019 proposed budget. Budgeted expenditure authority increases, primarily due to increases in property valuations and other taxes, but is not the result of a request for additional tax revenues.

TSCPL has crafted a 2019 budget that decreases the total mill levy slightly and actually expands services including a reconfiguration and expansion of library spaces to better accommodate the needs of 21st century customers and their usage of the building. The TSCPL 2019 “Budget Summary”, published in the July 25, 2018 edition of the Topeka Capital Journal, is proposed with these goals:
• Fund the 2019 budget year operations, including several of the design projects on the Facilities Master Plan in accordance with the strategic plan, within the resources provided at a mill levy of 9.673 which is slightly below the 2018 mill levy rate of 9.787.

• Modify the split of the total mill levy between the General, Employee Benefit and Debt Service funds.
  o *Debt Service Fund* - The reserve cash balance is set at $750,000. Actual and projected tax revenues resulted in the fund balance exceeding this amount. Thus, the mill levy allocated to this fund can be reduced and $4,079 redirected to the General Fund.
  o *Employee Benefit Fund* – In recent years, a greater proportion of the total mill levy had to be allocated from the General Fund to the Employee Benefit Fund due to increasing employee benefit costs, including KPERS rate increases required by Kansas law. However, favorable claims experience have resulted in the Employee Benefit Fund having some cash available to fund the current year's expenditures and the mill levy to partially return to the General Fund.

• Maintain prudent and sufficient cash balances to: (1) fund next year operations before tax revenues are received; (2) allow for unforeseen situations; and (3) maintain the Library’s exceptional financial rating of Aa2.

• Continue the design concept projects on the Facilities Master Plan in phases in accordance with the specific funding matrix and timeline. Infrastructure projects are expected to be funded by the Capital Improvement Fund (not a budgeted fund) and any available operating funds. The available fund balance as of June 30, 2018 is $1,827,091.

• Use existing resources with a focus on supporting strategies and tactics for implementation of the Community Impact Goals:

  1. Every child will be ready for kindergarten.
  2. Everyone will discover their passion for learning.
  3. Everyone will continue learning new ways to live their best life.
  4. Topeka & Shawnee County will be an engaged community of readers.
  5. The Library will be a learning organization committed to excellence in: leadership, planning, customer focus, process management and partner focus.

• Lead and fund technological advancements, including electronic materials, to support the expectations and requirements of customers and the community, and to demonstrate how technology can enhance learning and living.

The total ad valorem tax to be levied is proposed to be $16,221,862 to fund expenditures in the General (operating), Employee Benefit, and Debt Service funds. Assessed valuations as of July 1, 2018 will produce $86,753 more per mill above the 2018 final valuations. At a combined levy of 9.673, revenue increases by $659,528 for the three taxed funds and is entirely due to increased property valuations at a slightly reduced total mill levy from the prior year. This meets the statutory
computation which allows ad valorem tax revenues to increase from the prior year, after adjusting for certain types of valuation increases and the Consumer Price Index for All Urban Consumers (2.1% this year). Please refer to page 2 of the Library’s budget form entitled “Computation to Determine Limit for 2019”.

Motor/commercial/watercraft vehicle tax and fees, in lieu of taxes and revitalization rebate estimates provided by Shawnee County are nearly $36,000 more than 2018.

The published budget also includes the State Aid Fund whose source is from the State of Kansas.

When comparing 2019 and 2018 total budgeted expenditures, the increase appears to be about $3.36 million. However, municipal governments are allowed to include a fund balance carry forward, categorized as a “miscellaneous expenditure” or “cash basis reserve” (for debt service) in the proposed budget. This balance is necessary to fund payroll, debt service and other operating expenditures in the new year, before tax revenues are distributed in mid to late January or any delay in receipt of revenues, as well as any significant post-budget increased costs like the medical plan premiums. The fund balance carry forward for all three taxed funds represents $2,700,000 of the expenditure increase.

Expenditure authority increase – Budget Summary $3,356,000
Less portion in 2019 expenditures for cash carry forward (2,700,000)
Adjusted increase from 2018 to 2019 $ 656,000

Expected 2018 expenditure savings or increases from budgeted:
- Medical insurance cost decrease 435,000
- Workers compensation insurance cost increase (3,000)
- State Aid reduction to actual 5,000
- Other expenditure increases (13,000)
Total 2018 Adjustments $ 424,000

2019 changes in expenditure authority from 2018:
- Decrease Facilities Master Plan projects using one-time funding (220,000)
- Net increase for salaries due to compensation study 352,000
- Net decrease employee benefits (165,000)
- Net increase operating expenditures from 2018* 265,000
Total Change from 2018 Estimate to 2019 per Budget Summary $ 232,000

Total Change from Approved 2018 Budget to 2019 Proposed $ 656,000

Please refer to the enclosed Schedule C “Key to 2018 and 2019 Comparison—Notice of Budget Hearing” to assist with understanding TSCPL’s budget year-to-year.

Additionally, the reported 2018 revenues represent the latest estimates (since the approved budget), including: (1) other fee and reimbursement revenue adjustments and interest income increases based on 2017 actual and to-date in 2018 ($90,310+); (2) a 2% uncollectible tax revenue allowance ($349,119-); and (3) reduction in State Aid revenues to actual ($4,998-).
These revisions are important to the 2019 budget to recognize carry forward cash available to apply to budget year expenditures, instead of finding new-year revenue, but gives the appearance of a larger change between 2018 and 2019 budgets.

Schedule D provides revenue source definitions to help with understanding that portion of the budget. Neighborhood revitalization rebates are a reduction of expected tax revenues and are projected to decrease (increase total revenue) by about $111 in 2019.

TSCPL is a library district and was established under Kansas law (K.S.A. 12-1261) as a municipal corporation. Unlike most libraries in Kansas and other states, it is a stand-alone municipality. It is not under the umbrella of another government. TSCPL must have its own staff for services that in many other libraries are provided free-of-charge and whose costs are not allocated for accounting or operational purposes. Examples of these services include, but are not limited to, accounting, procurement, payroll, human resources, events management, security, motor pool, information technology, clerical support, marketing and communications, janitorial, building and grounds maintenance and support, capital improvements, mailroom, utilities, telephone and internet services. Thus, this difference in governmental structure and accounting for all costs must be taken into consideration when comparing the TSCPL budget to other Kansas and out-of-state libraries. Support costs not paid or allocated to a library can be very significant.

How Was the 2019 Budget Accomplished and Will this Continue Every Year?

- The continued use of data-driven, process improvement techniques and the objective review of each vacant position have stabilized the amount of the budget spent on salaries, without a sacrifice in the quality or quantity of customer services. This is now a standard and proven practice at TSCPL with tangible benefits and should provide budget flexibility in the future as retirements and opportunities occur.

- Process improvement will be even more important as technology drives the use of the Library and the needs of its customers.

- The entire budget is proposed to carefully use one-time funding sources for one-time expenditures so the mill levy remains stable. When a budget includes one-time expenditures, it can be difficult to compare the current and prior years’ base budgets.

- Overall, expenditures for the four budgeted funds increase from the 2018 approved budget by $231,235, yet provides funding for: (1) $880,000 in projects on the Facilities Master Plan, if needed; (2) a staff salary increase as recommended by the Springsted classification study ($325,000); (3) an increase of $99,600 in digital services support which includes the building security camera upgrade costs; and (4) an increase of $50,000 for the purchase of library materials. This increase is mostly funded by: (1) expenditure savings in other areas, such as increasing shrinkage and not funding five vacant positions; (2) an increase in vehicular taxes and fees of nearly $36,000 from County estimates; and (3) an increase in ad valorem property tax of $659,528 solely from increased valuations and not at the Library’s request.
• As a result of actions from the TSCPL executive management team, the health plan is stabilized, while still providing employees with exceptional, accessible benefits at a reasonable cost. An 8% price increase is projected for health insurance and a 9% increase is expected with dental insurance. If a lower than projected health plan increase occurs for plan year 2019, it is proposed that the deductible for the traditional plan be increased for both individual and dependent plans. This would be a step in the direction of continuing to plan for the future and avoid large employee cost increases in a single year. These decisions cannot be made until closer to renewal and the conclusion of the review period in August. At this point, the budget has been conservatively projected to account for the potential worst case. Funding to offset these costs is sourced from: (1) additional funding dollars from the increased valuations; (2) salary savings through not funding five vacant positions; and (3) increasing the shrinkage rate for expected employee turnover and the length of time positions are held open.

• The shrinkage concept, to anticipate expected salary savings in advance for budget reallocation, was piloted in 2014 with no adverse effects (actual turnover seems to be in alignment with expected turnover). A shrinkage factor of 1.85% was applied to 2019 gross salaries, allowing about $136,581 to be directed elsewhere in the budget. This is possible due to several retirements of executive and professional level staff who will likely be replaced with lower paid staff.

• The 2019 budget includes some atypical issues, but much of these can be controlled and anticipated through careful and prudent financial management planning, use of the Facilities Master Plan and other initiatives funding matrices, and the benefit of stable property valuations. As the Board of Trustees and staff work to be more strategic, the development of budget forecasts continues to improve and issues are better anticipated.

What does the Community Receive for its Funding Dollars?

• The Library’s beautiful and spacious facility is open 78 hours per week to provide a multitude of services to customers of all ages with varying expectations and needs.

• The front entryway renovation was completed providing additional, attractive public space and important enhancements to public safety including zero-entry curbs, improved lighting, an under-sidewalk, ice melt system for winter weather conditions and beautiful planters that also serve as building and pedestrian safety barriers from all forms of wheeled traffic.

• The Board of Trustees approved the 10-year, multi-phase Facilities Master Plan as a responsible approach to prioritization and funding of building and infrastructure projects. These projects are expected to optimize people space, customer experience and service, enhance wayfinding and the amenities within the building, meet the expectations and requirements of 21st century library users, and optimally maintain the facilities.

• Phase 1 of the Facilities Master Plan for interior renovation/remodel projects was recently completed. These projects include: (1) the creation of eight
collaborative work rooms with technology equipment in each, designed for
groups of 4-6 people; (2) the opening of a new entryway between the Millennium
Café and the New Books/Media area; and (3) the move of periodicals to the
quiet North Reading Room and the addition of noise-eliminating doors on this
room.

- The Board of Trustees approved five Community Impact Goals designed to have
  a real, lasting impact on making the community a better place to live, work,
  learn and play. These goals articulate the Library’s priorities for the Next
  Decade: literacy, learning, reading and organizational excellence.

- An extraordinary Kids’ Library has transformed into an engaging space just for
  kids, with more exciting changes forthcoming. Bin shelving allows kids to
  browse picture books by their front covers, enticing more interest and check-
  out of this collection. Families also were given the opportunity to check out
  passports to the Kansas Children’s Discovery Center to enhance learning with
  an emphasis on science, technology, engineering, art and math.

- The Learn and Play bus is in service, currently providing two-hour stops at six
  locations throughout the County, with more stops planned. This is thanks to a
  joint funding effort between the Library and The Library Foundation. The bus
  serves pre-school aged children and their families by allowing a remote physical
  location in which programming and learning can occur within customers’
  neighborhoods.

- About 81,000 members of the community are also library members by owning a
  library card. This is down 3.8% from the end of 2016, likely as a result of
  database cleanup.

- All households in the library district received the bi-monthly publication Library
  News, informing everyone about library services and programs, local people and
  learning opportunities.

- With the help of The Library Foundation and the United Way, Dolly Parton’s
  Imagination Library is available in our community to distribute one book per
  month to the homes of all children ages 0-5. There are already over 4,175
  children enrolled. This program provides the opportunity for an economical
  way to scale services community-wide in support of the goal that every child is
  ready for kindergarten.

- During 2017, nearly 729,000 visitors came to the building, including nearly
  149,000 using the meeting rooms, almost 92,000 attending programs and over
  24,500 attending The Sabatini Art Gallery.

- Countless visitors use the 178 public computers to search and apply for jobs,
  research, learn and correspond.

- Over 2.53 million print and digital books, periodicals, music CDs, movies and
  games were borrowed by Library customers in 2017. This is the second highest
  number of checked out items since 2009.
• Last year, nearly 220,000 reference questions were answered by Library staff through various formats including in person or by telephone, text, email and online chat.

• The Digital Branch welcomed almost 633,000 visitors, of which about 351,000 were unique visits in 2017, with over 481,000 visits to the catalog of which nearly 221,000 were unique visits. A new catalog was implemented which has many new features including one-click hold requests, the ability to create lists, a summary of items checked out and on hold, and the ability to view borrowing history.

• Over 366,000 digital downloads of movies, ebooks and audiobooks occurred in 2017; an increase of 18.1% over 2016. Digital downloads accounted for 14.5% of all checkouts.

• Social media continues to expand with nearly 16,000 people who like us on Facebook and over 6,900 people who follow us on Twitter. The new catalog also provides a social media feature that allows users to connect with others regarding all types of materials in all types of formats.

• Bookmobiles stop 23 times per week during the day and evening in 17 locations throughout the city and county, with the Adventuramobile visiting many schools, day cares and community centers throughout the year to provide services and programs to children. Over 266,000 items checked-out on Bookmobiles. Red Carpet serves 43 facilities, as well as 130 individuals, to provide library services to elderly and homebound customers.

• SummerFest 2017 set a new goal for the community to read a combined total of 3 million minutes. The goal was surpassed by reading 3,626,821 minutes. Although all ages may participate, this program is designed to help prevent the “summer slide” that stalls or decreases reading levels attained during the school year. A summer lunch program in conjunction with Harvesters also was implemented and served 3,814 lunches to kids. Hungry kids have a more difficult time learning so these programs work well in tandem.

• The Library at Work service, in which materials are brought to and picked up from the workplace, continues to expand and there are now 24 participating work sites.

• Existing services continued their success: (1) library programs, including computer services, at the city community centers; and (2) checkout of materials via the SmartLockers located inside the Oakland Community Center and the HyVee grocery store. Another partnership was formed with the Topeka Housing Authority to open a training center and improve access to digital learning at the Deer Creek Community Center.

• The Library’s campus expanded by the generous gift from St. Francis Health of the property at 1001 SW Garfield Avenue to The Library Foundation. Immediate plans are to convert this property into a much needed customer parking lot.

• The community can share in, and be proud of, the honor of its Library being chosen the 2016 Library of the Year in the United States and Canada. Although
the designation is only for one year, the community will always have the distinction of having a Library that received this prestigious award.

- In 2017, the Library provided an estimated $30 million value to the community representing a nearly $2 return for every operational tax dollar spent (excluding debt service).

**Understanding the Budget Document**

There are four funds that are required by Kansas law to be budgeted; General, Employee Benefit, Debt Service and State Aid funds. All except the State Aid Fund have ad valorem property tax as their main source of revenue.

The General Fund is the source for the majority of operational expenditures (gross salaries, information technology equipment and maintenance, utilities, internet and telecommunications, vehicle costs, supplies, insurance, professional service contracts, special projects, marketing, printing, postage, library materials purchased for customer checkout, etc).

The Employee Benefit Fund is used to pay the employer-paid portion of benefits for employees, most of which are mandatory (social security, Medicare, state retirement (KPERS), medical and dental insurance, workers compensation insurance, unemployment insurance, the administration of the cafeteria benefit plan and the employee assistance program.)

The Debt Service Fund is used to pay the principal and interest on the bond issue for the building expansion project (opened in January 2002). The debt payments conclude in 2019.

State Aid is provided from the Kansas State Library, but is a declining revenue source.

**General Fund Budget** (pages 6, 6a)

Page 11 shows the estimated tax rate for the 2019 General Fund budget is 7.252 mills; an increase of .644 mills from the 2018 General Fund tax rate of 6.608 mills. The net total mill levy decreases slightly between 2018 and 2019 for the three taxing funds.

**Revenues**

- Ad valorem property tax (net of revitalization rebates) is 86.9% of the total projected revenue for 2019; 84.1% in 2018.
- Vehicle taxes are 9.7% of the total projected revenue for 2019 compared to 12.6% in 2018. (Estimates are provided by Shawnee County.)
- In lieu of taxes are .04% of total revenues in 2019.
- Tax revenues represent the amount if 100% is collected, but historically there is an uncollectible amount of less than 5%. However, this can range from a few thousand dollars to a few hundred thousand dollars so careful review occurs during the year.
- Other revenue sources from fines, fees, reimbursements and interest are 3.4% of the total projected revenue for 2019. The decision to no longer charge overdue fines on children and young adult materials reduces projected fee/fine revenue, but will benefit customers.
• Revenues from e-rate reimbursement increase by $3,015 due to more certainty about the cost of qualifying services. Qualifying expenditures are budgeted at 100% of the cost since e-rate reimburses from 50% to 90% of the cost. Revenues are not netted against expenditures.

Expenditures
The total General Fund budgeted expenditures for 2019 are $16,136,856 (including an allowable fund balance carry forward of $1,605 million classified as “miscellaneous expense.”) This is a 2.8% increase ($452,764 including $50,000 more in carry forward cash for a net operating expenditure increase of $402,764) from the 2018 adopted budget of $15,684,092 (including fund balance carry forward). The 2018 budget had one-time expenditures of about $1,100,000 included in the total expenditures, but the additional allowable revenues from increased property valuations allow some one-time expenditures in 2019 as well.

The “miscellaneous expense” of $1.6 million for fund balance carry forward represents the amount needed to carry over into the beginning of 2020, to pay expenses prior to tax revenues being received the third week of January or for unexpected cost increases or emergencies. The 2019 budgeted General Fund ending cash carry forward is increased by $50,000 from $1.55 million in accordance with allowable ending cash. The fund balance carry forward and miscellaneous lines in the budget cannot be more than 15% of the total General Fund expenditure budget. TSCPL’s combined percentage is 9.9%.

Gross Salaries (Employer-paid benefits are budgeted in the Employee Benefit Fund.)
The budget includes a maximum of 234 full-time and part-time employees (this does not represent an actual FTE position count, but rather a count of positions in which each represents one, regardless of the percentage of time assigned). The 2018 budget also included 234 full-time and part-time positions. At any given time, approximately 225 positions are usually filled due to turnover and seasonal staffing.

• Salary expenditures comprise 52.4% of the expenditure budget in 2019; 53.7% of the expenditure budget in 2018; (or 58.1% and 59.6% respectively, when fund balance carry forward is subtracted from total expenditures.)

• The proposed 2019 salary schedule has been adjusted to a recommended minimum pay per position plus a 2% increase, per the Springsted classification and compensation study.

• The careful consideration and review of every vacant position, as well as five retirements in 2017 and at least four in 2018, have kept gross salaries starting only about $26,789 above those budgeted for 2018 (with the annualization of 2018 merit pay, but before any 2019 merit raise). Because five positions are not funded in 2019, the comparison of starting gross wages is below 2018 by about $275,000. These savings help fund a modest merit increase for staff in 2019. Staffing levels remain constant with no increase.

• Merit pay increases are included in a range of 0-3% based on performance. The budget is created using a 2.48% increase on each employee’s job anniversary date. Increases are granted strictly based on performance and no increase is guaranteed. The cost of the pay increases to be paid in 2019 is estimated at about $107,300.
• The shrinkage concept, which in previous years funded 98.5% of the gross salaries and related percentage-based fringe benefits for regular staff, has been continued for 2019 as a way to anticipate savings and better plan/fund library operations and the funding matrix initiatives to fulfill the strategic plan. It will also assist with avoiding last minute, end-of-year spending decisions and projects or the one-year delay or budget amendment required to obtain authority to spend the savings.

• For the 2019 budget, a 1.85% shrinkage reduction from gross salaries allows savings of $136,581 in gross salary to be budgeted elsewhere.

• At the end of 2017, at least 41 employees were eligible to accept KPERS full or reduced retirement so salary savings should be expected.

Information Technology (Digital Branch) Plan and Expenditures
Information technology is vital to keep pace with the ever-changing world and the expectations of a 21st century library, the use of the Digital Branch, content and materials, and the relevancy of the Library to its constituency.

• The Contracted – Digital Services and Digital Services Support line items contain funding for projects, annual support and maintenance costs and hardware and software that change from year-to-year, but for which the base budget generally funds. The Contracted line item increases by $22,040 for the cost of upgrading the Gallery's MuseumPlus software and for the purchase of BiblioEvents management software. The Support line item increases by $99,600 but will fund: (1) 80 replacement personal computers on the regular 4-year cycle; (2) Bibliotheca self-check upgrade kit; (3) Nutanix storage node increase for data center; (4) building security camera upgrade; (5) security camera systems for Learn & Play bus and Adventuremobile; and (6) wireless wall clock system. This budget line item fluctuates from year to year as equipment is purchased and new purchases are planned.

• The 80 computer replacements allow staff and public computers to offer current technology, including larger screens.

• The telecommunications budget has increased by $7,083 due to the bid process for services eligible for e-rate reimbursement and the addition of public Wi-Fi for bookmobiles. As previously mentioned, this also will increase e-rate revenues accordingly, but not one-for-one since reimbursement is at 50% to 90%.

Strategic, Community and Facilities Plans
The 2019 budget continues the incorporation of an emphasis on strategic planning based on the Community Impact Goals. This is a logical and responsible progression for funding the approved initiatives in the strategic, information technology and facilities plans, as well as fulfilling the Library's mission and goals.

Please refer to Schedule E for funding matrices for Facilities Master Plan projects and non-facilities initiatives for 2019. These documents report all funding sources, including funds from The Library Foundation and the Friends of the Library which are critically important to completion of these projects.
• In July 2016, the Board approved the Facilities Master Plan. This approval was contingent upon it being a multi-year plan, to be done in phases likely over 10 years, and subject to available public and private funding, with each project specifically approved by the Board. The Plan encompasses both infrastructure needs and building remodeling and renovation to ensure relevancy and to support the way in which customers need to use the Library now, as well as support the Community Impact Goals.

• The Special Projects line item is almost solely for the design concept phases on the Facilities Master Plan and includes $880,000 for these projects. This funding is from expenditure savings in the operating budget and a revenue increase from assessed valuations.
  o Relocation of public services and technical services staff office space $611,850
  o Miscellaneous exterior and interior repairs, including masonry mortar and sealant $93,150
  o Architectural design fees for the 2020 projects $175,000

The Special Projects line item also includes funding for a book bike with trailer and cargo box ($5,000) and the replacement carpeting in the youth services area ($50,000). Total Special Projects line item for all funds is $935,000. Other portions of these projects may be funded from the Library Foundation and the Friends of the Library. Infrastructure projects can be funded by the non-budgeted Capital Improvement Fund.

• The Furniture and Equipment budget decreases by $22,000 and is comprised of: (1) public chair replacement cycle ($50,000); (2) replacement café equipment (as needed - $10,000); (3) one-half the cost of two Smartlockers for placement within the community ($30,000 – remainder paid by the Library Foundation); (4) base for overall Library needs ($5,000). Most furnishings will be part of the Facilities Master Plan.

• A line item for the purchase of art for the Gallery was restored in 2015 and continues in the base 2019 budget ($8,000).

• The Contracted Facilities budget increases by $39,100 (based on projections starting with 2017 actual expenditures). The increase is mainly comprised of the painting of the rotunda and signage for new circulation plaza, Claire’s Courtyard and other areas inside the Library. The Facilities Master Plan encompasses most of the infrastructure costs and can be paid by the Capital Improvement Fund. This line item includes all the support contracts for the major building systems and allows for cost increases for renewals, as well as any type of professional repair and service, such as snow removal, pest control, trash disposal, fire alarm testing, etc.

• The Contracted Office Equipment budget decreases by $6,150 (based on projections starting with 2017 actual expenditures). This line item is primarily for public and staff copies and related maintenance and fees, and postage and mailing equipment leases. Service professionals will be called when needed for one-off needs. The copier lease was renewed in 2018 for 3 public copiers rather than the previous lease of 5 copiers.
The Contracted Professional Services budget decreases by $31,570 (based on projections starting with 2017 actual expenditures). The Library is using more professional consulting services for specialized issues in order to become fully educated before spending resources on major projects. This ultimately saves money. However, some changes have occurred that have resulted in savings.

- The decision to move from ADP to Paycom for human resources/payroll/timekeeping/leave management software services. The 2017 budget anticipated staying with ADP, but an upgrade was needed and service pricing would have increased. Thus, the 2018 budget is a reduction from those projected increases and an even further reduction since Paycom’s base services are less expensive.
- Bidding of the annual audit services.
- Re-categorizing future architectural services fees from Contracted Professional Services to instead be part of the project cost and budgeted in the Special Projects line item.
- Elimination of the contract to administer COBRA.

Possible professional service needs in 2019 include: (1) testing for those holding commercial driver’s licenses; (2) continuation of digitation and preservation of special collections; (3) art appraisals for a few select pieces; (4) staff ergonomic study; (5) services to rekey building lock system; and (6) a $10,000 placeholder for unexpected consulting needs.

Other expenditures paid in this line item are credit card processing and bank fees, new hire and employee testing, courier service between libraries, and notary fees.

**Library Materials**

- The 2019 budget allows for a 2.7% increase in the funding for library materials. This is in a large part due to the increasing demand for digital materials and the associated costs. The materials’ budget represents 12.6% of the total General Fund budget (and 13.5% without Special Projects), but drops to 9.2% of the four budgeted funds.

- The budget reflects changes in customer demand for digital materials. Digital downloads by customers, particularly for Overdrive ebooks/ebudio and Hoopla content, continues to increase. From January to April 2018, customer usage of Hoopla increased by 34% over the same time period in 2017. For that same comparative time period, Overdrive checkouts increased by 24%. Additional, purchase requests submitted by customers continue to accelerate in Overdrive. From January – April 2018, TSCPL responded to 6,284 ebook and eaudio purchase requests in Overdrive compared to 5,833 in that same time period in 2017. It is imperative that wait times for digital content be reduced and resources be allocated accordingly. However, the same shift from print to digital is not occurring in the juvenile collection. (Juvenile print circulation has experienced a modest increase.)

- If the State Library’s funding continues to deplete, TSCPL needs to plan for continuation of databases that are currently paid and access made available by the State Library. They can provide access statewide at a substantial discount. State Library staff have confirmed that database funding is intact for this year. It appears that the State Library can continue to provide this service for another
year. However, for forthcoming budget years sufficient budget should be maintained to continue databases as an individual library if necessary.

Other Expenditures

- Cataloging and interlibrary loan service database costs increase by $9,500 based on communications from the vendor (OCLC) and 2018 year-to-date actuals.

- Conferences – Training needs exist for many staff, both those in the librarian profession and in other professions needed to support the Library. Managers submitted specific proposals for conferences for 2019 and the CEO requested funds for Trustees to attend national conferences. Several staff serve on national councils and boards and must attend the conferences. The Public Library Association conference is held every other year and 2019 is not a conference year. The budget for this line item is increased by $3,770.

- Insurance is decreased by $246 based on 2018 actual expenditures to-date. The pricing is locked for all but vehicles through 2020, but the Library receives the benefit of any rate decreases. No addition in the vehicle fleet is anticipated.

- Marketing is increased by $8,000 for a new mascot.

- Membership/Dues have been increased by $1,181 for potential new executive team staff needs.

- By Kansas statute, TSCPL is required to support 50% of the budget requests for the libraries in Rossville and Silver Lake. These costs continue to increase. An additional 11.5% increase from 2018 actual now known ($13,066) is budgeted at a total of $113,189 for both libraries.

- Market increases are budgeted for postage/shipping and printing, as well as continued distribution by mail of Library News to all district households. Soffit banners will become a new method of marketing and are an increase in the base Printing budget. Total increase from 2018 for these line items is $2,160.

- Programming and staff training budgets remain flat from 2018.

- Supplies increase by $9,938 based on 2017 actual expenditures and an increase of $8,000 increase in the technical services budget for the additional quantity/cost of RFID tags. A base for the replacement of staff office chairs continues.

- Utility budgets remain flat from 2018. However, the utility market can become volatile and is subject to weather.

- Vehicle repair costs have stabilized and the base budget is retained. Actual fuel costs were projected to increase by 20% in 2018 and a budget adjustment was made. The base budget for vehicle fuel should suffice in 2019. No fleet additions are projected.
The Lingo bookmobile is currently being used for Adventuremobile services until the replacement vehicle is received in the fall of 2018. Since the Lingo is older, the base for vehicle repairs will remain intact. Additionally, there have been continued mechanical issues with the new Bookmobiles and staff are working with the manufacturer to resolve them if possible. Large vehicle repairs can be expensive and the Library will have three Bookmobiles (Lingo used for Adventuremobile), the Learn and Play bus, the Red Carpet vehicle and the box truck.
Debt Service Fund Budget (page 7)

Reserve Fund
The reserve fund was $1 million since 2010 and was around $1.5 million before that. In December 2012, upon completion of the 10th year bond reporting, the consultant reported that the Bond and Interest Fund was overfunded. There was no finding or penalty as a result, but there was no need to retain this level of cash reserve.

Beginning with the 2014 budget, the reserve fund balance was lowered by $250,000, from $1 million to $750,000.

The total budget for 2019 is $2,398,000 and includes $750,000 as a cash basis reserve for debt service payments (similar to a fund carry forward balance that is considered an “expenditure” in the budget year).

Page 11 shows the estimated tax rate for the 2019 Debt Service Fund budget is .873 mills; a decrease of .049 mills from 2018. The net total mill levy decreases slightly between 2018 and 2019 for the three taxing funds.

Revenue
- Ad Valorem property tax (net of revitalization rebates) is 88.4% of the total projected revenue in 2019; in 2018 it was also 88.4%.
- Motor/commercial/watercraft vehicle taxes and fees are 11.4% of the total projected revenue in 2019; in 2018 they were also 11.4%. (Estimates are from Shawnee County)

Expenditures
The principal payment for 2019 is $1,600,000, due September 1, and is the final payment. Interest payments of $24,000 are due March 1 and September 1. These amounts are from the State Treasurer's amortization schedule for General Obligation Refunding Bond. (See Statement of Indebtedness on page 5.)

The cash basis reserve ($750,000) cannot be more than the principal and interest payments due in 2019 which are $1,648,000. It must be sufficient to ensure cash is available when the principal and interest payments are due if uncollectible taxes increased or there was a delay in the receipt of tax revenues.

Employee Benefit Fund (page 8)

Page 11 shows the estimated tax rate for the 2019 Employee Benefit Fund budget is 1.548 mills; a decrease of .703 mills from the 2018 rate of 2.251. The net total mill levy decreases slightly between 2018 and 2019 for the three taxing funds.

As a result of actions from the TSCPL executive management team, the health plan is stabilized, while still providing employees with exceptional, accessible benefits at a reasonable cost. An 8% price increase is projected for health insurance and a 9% increase is expected with dental insurance.

If a lower than projected health plan increase occurs for plan year 2019, it is proposed that the deductible for the traditional plan be increased for both individual and dependent plans. This would be a step in the direction of continuing to plan for the future and avoid large employee cost increases in a single year. These decisions
cannot be made until closer to renewal and the conclusion of the review period in August. At this point, the budget has been conservatively projected to account for the potential worst case. Funding to offset these costs is sourced from: (1) additional funding dollars from the increased valuations; (2) salary savings through not funding five vacant positions; and (3) increasing the shrinkage rate for expected employee turnover and the length of time positions are held open.

Revenue
- Ad valorem property tax (net of revitalization rebates) is 82.4% of the total projected revenue in 2019; in 2018 it was 92.0%.
- Motor/commercial/watercraft vehicle taxes and fees are 14.7% of the total projected revenue in 2019; in 2018 they were 5.1% of the total projected revenue. (Estimates are from Shawnee County.)
- Reimbursements from the Friends of the Library, the Library Foundation, Shawnee County and retiree premium payments in 2019 are 2.6% of the total projected revenue; in 2018 they were 2.8%.
- The changes in the Group Health Care Benefits for Qualified Retirees policy approved by the Board in April 2015 allow for a medical premium subsidy by the Library that will continue at $300 per month. However, the policy also requires all Medicare-eligible retirees leave the plan effective 1/1/2017 and enroll in Medicare supplemental insurance. Thus, the number of participants has significantly declined.

Expenditures
The total budget for 2019 is $4,131,049 (including fund balance carry forward “Miscellaneous Expense” of $350,000). This is a decrease of $215,279 (of which $50,000 is a decrease in ending cash balance) or 5.2% from the 2018 adopted budget of $4,346,328 (including fund balance carry forward).

The “miscellaneous expense” of $350,000 for fund balance carry forward represents the amount needed to carry over into the beginning of 2020, to pay expenses prior to tax revenues being received the third week of January or for unexpected cost increases or emergencies. The 2019 budgeted Employee Benefits Fund ending cash carry forward is decreased by $50,000 from $400,000 in accordance with allowable ending cash. The fund balance carry forward and miscellaneous lines in the budget cannot be more than 15% of the total Employee Benefit Fund expenditure budget. TSCPL’s combined percentage is 8.5%.

- **FICA and Medicare** - Rates (6.2% and 1.45%, respectively) will remain the same in 2019 as in 2018.
- **Kansas Public Employees Retirement System (KPERS)** – The 2019 employer rate will be 8.89% compared to 8.39% in 2018. This is a .50% statutorily set increase based on actuarial valuations for local, non-school employers. The rate for death and disability insurance benefits will continue at 1.0%. The net increase in KPERS rates for 2019 is .50%.
- **KPERS Working After Retirement** - The 2018 Kansas Legislature passed a bill that impacts those employees working after retirement (WAR). The Library currently has four WAR employees. The intent of the legislative changes is to simplify the rate and earnings limit structures for KPERS retirees who return to work for the same or a different KPERS employer, but retain some punitive costs for employers. Employees will no longer be subject to the $25,000 earnings limit cap and will continue to not pay into the plan. Instead, employers will now pay rates of 8.89% on all wages up to $25,000 and 30% on
all wages over $25,000. The impact of the WAR rule and rate changes has been projected for 2019 at a cost of $41,094. About $11,700 will be offset by revenues from reimbursement of salaries and fringe benefits by the Library Foundation.

- **Workers Compensation Insurance** – Ratings continue to be low, but recent experience anticipates an increase in future ratings and cost. A 4% increase over 2019 actual to-date is projected or $2,900 more than the 2018 budget.
- **Unemployment Compensation Insurance** – The rate is set by the State of Kansas and will remain at .1% of gross wages in 2019.
- **Health/Dental Insurance** – Rates are projected to remain flat due to the most recent claims experience review by the current insurance provider. The actual rates will not be known until September or October. Both plans were offered for competitive bid for the 2016 plan year. This resulted in staying with the current medical provider at nearly flat rates and a 25% decrease in dental rates. This line item also includes another year of employer contributions to Health Savings Accounts, based on about 50% of eligible employees enrolling in the qualified high-deductible health plan. The goal remains to contain the cost of health care benefits, yet retain a quality, accessible health plan for employees.
- **Shrinkage** - A 1.85% reduction from gross salaries allows savings of $24,093 in related percentage-based fringe benefits to be budgeted to fund other cost increases.

**State Aid Fund** (Page 9)

Grants-in-aid to libraries, K.S.A. 75-2556, is revenue received from the Kansas State Library. The State Librarian determines the amount of the grant-in-aid for which each eligible local public library is to receive based on the latest population census figures. This amount continues to decrease. However, the budget is estimated at a maximum amount to set sufficient budget authority ($53,000) without the need for a later budget amendment. Actual 2019 revenues are expected to be lower than those received in 2018 based on recent trends of about a 5% decrease per year. Due to the uncertainty of these funds, they are not used for continuing operating expenditures and instead are only used for one-time projects. In 2019, this will be a Digital Services Support project.

**Non-Budgeted Funds** (Page 10)

Only the actual revenues and expenditures for 2017 are required to be reported.

**1) Capital Improvement Fund**: A special accruing fund established under K.S.A. 12-1268 which provides for an amount, not to exceed 20% of any annual General Fund budget prepared, published and approved by the Board of Trustees, to be set aside in a special fund for major capital improvements or major equipment purchases. No new money can be transferred to this fund until the Library is free of bonded indebtedness in 2020. (Last bond payment due in 2019.) The infrastructure projects on the Facilities Master Plan are expected to be paid from this fund. They are projected over 10 years at which time additional monies may be placed into the fund. Thus, cash flow is projected to be sufficient and sustainable.
**Other Special Revenue**: Funds received that are restricted for a specific purpose. These funds originate primarily from the Friends of the Library and The Library Foundation and a couple of small federal and state grants.

**Permanent Funds**: Endowment funds under which TSCPL can spend the interest received on the funds, but cannot spend the principal. Enacting documents establishing the endowments specify the restrictions on the use of these funds and that they be retained by the Library instead of the Library Foundation. One permanent fund that had been previously reported on the Library’s financials for many years was legally determined to actually belong to The Library Foundation and has been removed from the Library’s reporting.

**Budget Summary** (Page 11) and **Certificate** (Page 1)

These documents establish the maximum expenditure authority for the budgeted funds for 2019. Only estimated mill levy rates are presented. The TSCPL Board of Trustees sets the budgeted expenditures but does not establish the actual mill levy rates. The actual tax rates will be determined by the County Clerk based on the total assessed valuation as of November 1 for the TSCPL District.

**Allocation of MV, RV, 16/20M, Commercial Vehicle and Watercraft Tax Estimates** (page 3) and **2019 Neighborhood Revitalization Rebate** (page 12)

These pages simply provide an allocation between the three taxing funds of revenue estimates and revenue reduction estimates (rebates) provided by Shawnee County.

**What does the TSCPL 2019 budget proposal mean to a residential taxpayer in Shawnee County?**

The following table displays the annual cost of the TSCPL total mill levy of 9.673 for property at various values. The formula is provided so that property taxes in support of TSCPL can be calculated based on specific property values.

**Total Assessed Valuation for 2019 Budget Purposes per the Shawnee County Clerk:**
$1,677,050,096 (value of one mill = $1,677,051)

<table>
<thead>
<tr>
<th>Impact of Mill Levy on Residential Properties**</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Proposed Mill</td>
</tr>
<tr>
<td>9.673</td>
</tr>
</tbody>
</table>

Formulas:

- Amount of Property Tax / Value of one mill = Mill Rate
- Value of Home \( \times 0.115 = \) Assessed Value; Assessed Value \( \times \) Mill Rate \( \div 1,000 = \) Total Tax

**Residential properties are assessed at 11.5% of value pursuant to K.S.A. 79-1439(b)(1)(A). Commercial, industrial, railroad and improved ag land properties are assessed at 25% of value pursuant to K.S.A. 79-1439(b)(1)(F).
Enclosures:
Schedule A - Graph of TSCPL Levy Rates – 10-year Retrospective and 2019 Proposed Budget
Schedule B - Graph of TSCPL Expenditures – 10-year Retrospective and 2019 Proposed Budget
Schedule C - Key to Understanding the “Notice of Budget Hearing”/“Budget Summary”
Schedule D - Revenue Source Definitions
Schedule E - Funding Matrices for 2019 for Facilities Master Plan projects and non-facilities initiatives
Has the amount of tax requested increased or decreased? *Remained flat*

1 - Actual Tax Rate 2018  
9.787
2 - Estimated Tax Rate 2019  
9.673

Net Change  
-0.114

The mix of the levy between General Fund, Employee Benefit Fund and Debt Service Fund has changed, but the total remains the same.

Even though the levy is less is the Library receiving more ad valorem tax dollars? *Yes*

3 - Total Amount of 2018 (2019) Budget Ad Valorem Tax  
$ 16,221,862
4 - Total Tax Levied 2018  
$ 15,562,334

Total Increase in Annual Ad Valorem Tax Revenues  
$ 659,528

Did the Library ask for this additional revenue? *No*

7 - Assessed Valuation - 2019  
$ 1,677,050,096
8 - Assessed Valuation - 2018 (final)  
$ 1,590,296,753

Total Increase in Assessed Valuation  
$ 86,753,343
Increased Value of One Mill  
$ 86,753

Increased Revenues based on Budgeted Valuation  
$ 849,052

Reduction in Revenues due to Statutory Computation of Maximum Tax*  
$ -
Decrease due to Final Valuation & Setting of 2018 Mill Levy by Cty Clerk  
$ 1,902

Increased Revenues At Flat Mill Levy  
$ 850,954

*statutory limit is $659,528 causing the mill levy to decrease to increase to 9.673; no resolution/publication of vote required

Why does the Library need an over $20 million budget and why did it increase over 2018?

5 - Net Expenditures 2018  
$ 19,363,240

Add Back Revisions to 2018 Estimates for 2019 Budget:
- General Fund - Facilities Master Plan projects carryforward  
  $ -
- General Fund known cost increases - net  
  $ (12,426)
- Employee Benefit Fund - 2017 health plan cost increase  
  $ -
- Employee Benefit Fund known savings - net  
  $ 431,858
- State Aid Reduction to Actual  
  $ 4,998

Original 2018 Expenditure Authority - excluding cash carry forward  
$ 19,787,670

6 - Net Expenditures 2019  
$ 22,718,905

Less Cash Carry Forward/Reserves classified as "Expenditures":
- General Fund  
  $ (1,600,000)
- Employee Benefit Fund  
  $ (350,000)
- Debt Service Fund  
  $ (750,000)

2019 Actual Authority for Expenditures  
$ 20,018,905

Actual Increased Expenditure Authority in 2019  
$ 231,235
% Increase in Expenditure Authority in 2019*  
1.17%

Actual Increased Taxes due to Increased Property Valuations  
$ 659,528
% Increase in Ad Valorem Tax Revenues in 2019*  
4.24%

*most of the spending authority increase is due to increased valuations at a flat mill levy
#NOTICE OF BUDGET HEARING

The governing body of Topeka & Shawnee County Public Library

Shawnee County

will meet on August 9, 2018 at 5:30 PM at 1515 SW 10th Avenue, Topeka, Kansas for the purpose of hearing and answering objections of taxpayers relating to the proposed use of all funds and the amount of tax to be levied.

Detailed budget information is available at http://www.tscpl.org, or hard copies from TSCPL and will be available at this hearing.

##SUPPORTING COUNTIES

Shawnee County (home county)

##BUDGET SUMMARY

Proposed Budget 2019 Expenditures and Amount of 2018 Ad Valorem Tax establish the maximum limits of the 2019 budget. Estimated Tax Rate is subject to change depending on the final assessed valuation.

<table>
<thead>
<tr>
<th>FUND</th>
<th>Prior Year Actual for 2017</th>
<th>Current Year Estimate for 2018</th>
<th>Proposed Budget Year for 2019</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Expenditures</td>
<td>Actual Tax Rate*</td>
<td>Expenditures</td>
</tr>
<tr>
<td>General</td>
<td>12,724,245</td>
<td>7.852</td>
<td>14,146,518</td>
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<tr>
<td>Debt Service</td>
<td>1,654,750</td>
<td>0.943</td>
<td>1,652,250</td>
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<tr>
<td>Employee Benefits</td>
<td>3,130,560</td>
<td>0.986</td>
<td>3,514,470</td>
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<tr>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>State Aid</td>
<td>52,708</td>
<td>50,002</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Non-Budgeted Funds</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>564,429</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Less: Transfers</td>
<td></td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Total Tax Levied</td>
<td>15,293,734</td>
<td>5</td>
<td>15,562,334</td>
</tr>
<tr>
<td>Assessed Valuation</td>
<td>1,563,754,695</td>
<td>XXXX</td>
<td>1,590,296,733</td>
</tr>
</tbody>
</table>

Outstanding Indebtedness,

Jan 1,

<table>
<thead>
<tr>
<th></th>
<th>2016</th>
<th>2017</th>
<th>2018</th>
</tr>
</thead>
<tbody>
<tr>
<td>G.O. Bonds</td>
<td>6,100,000</td>
<td>4,650,000</td>
<td>3,150,000</td>
</tr>
<tr>
<td>Revenue Bonds</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Other</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Lease Pur. Princ.</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Total</td>
<td>6,100,000</td>
<td>4,650,000</td>
<td>3,150,000</td>
</tr>
</tbody>
</table>

*Tax rates are expressed in mills.

Elizabeth Dobler
Secretary
Revenue Source Definitions

Ad Valorem Property Tax – Tax on all taxable tangible property in Shawnee County, excluding the Townships of Rossville and Silver Lake. The amount approved by the Library’s Board of Trustees to fund the budget is converted to mills by the County Clerk when final property valuations are known (end of October).

Delinquent Tax – Taxes unpaid after the date when the penalty for non-payment begins. These are not budgeted because collection is uncertain.

Motor Vehicle Tax – Tax is based on the value of the vehicle and the previous year’s county-wide average levy. It is paid when the vehicle is registered.

Recreational Vehicle (RV) Tax – Tax is assessed by weight of the RV, rather than the value of the RV, and is paid when the RV is registered. It is based on the levies in the previous year’s budget.

16/20 Vehicle Tax – Tax is assessed like the motor vehicle tax when light trucks with a weight of 16,000 to 20,000 pounds are registered. The tax is collected like an ad valorem tax, in December and June.

In Lieu of Tax – Tax received from businesses that have issued industrial revenue bonds. These businesses do not pay taxes, but may be assessed an in lieu of tax amount to help pay for services.

Watercraft Assessments – K.S.A 79-5501 was amended by 2014 House Bill 2422, effective January 1, 2014, to change the calculation on watercraft to be based on the county average tax rate rather than being assessed like other personal property in the taxpayer’s taxing unit. Because these are not specifically based on the Library’s mill levy, they are budgeted based on estimates provided by the County. However, when collected and distributed to the taxing authorities, they are not separately identified and are paid with the ad valorem tax. Thus, it appears that this line item is always 100% under-budget.

Commercial Vehicle Fees – Collection of these fees began on January 1, 2014.

Slider – This has been phased out by the State of Kansas and is no longer a revenue source. Previously, it represented reimbursement from the State due to the loss of tax revenue caused by machinery and tax exemptions passed in the 2006 legislative session.
Reimbursement Foundation, Friends and Shawnee County – The Topeka & Shawnee County Public Library (TSCPL) initially pays the salaries and fringe benefits for employees on loan to The Library Foundation and the Friends of the Library. Occasionally, other small amounts are paid on behalf of these organizations.

New in 2013 was the reimbursement for a technical position as a result of a partnership agreement with Shawnee County Parks and Recreation. This partnership provides computer training and access, as well as programming, in the community centers to best utilize computer facilities, equipment and instructors. This cost-effectively boosts service equity to TSCPL customers without the need to invest in “bricks and mortar.” This agreement ends November 2017, subject to a two year renewal by Shawnee County. However, no revenues after November 2017 have been budgeted since the future of this agreement is uncertain at budget time.

The revenues represent the reimbursement of the expected agreed-upon share for which these organizations are responsible.

Fees – TSCPL charges fees for a number of services or for non-compliance with library policies. These fees include: (1) overdue fees for materials not returned by the due date (auto-renewal was implemented in July 2016 which should significantly reduce overdue fees incurred; no-fees on materials for children and young adults was implemented in December 2016); (2) debt collection (recovery of cost to TSCPL for using an outside debt collection service for unpaid debts); (3) interlibrary loan mailing fees; (4) mailing fees for customer-requested items; (5) non-resident library card fees; (6) copies/printing and telephone usage fees (staff and customers); (7) obituary lookup fees; (8) meeting room and/or equipment usage fees; (9) vending machine income and from the purchase of supplies such as headphones and flash drives by customers; (10) charges for lost and damaged materials; and (11) fees for tax forms.

E-rate Reimbursement – A federal program in which 50% to 90% of approved, actual costs paid by TSCPL for internet, wireless and telephone services, as well as some types of communications equipment, are reimbursed.

Miscellaneous – Up to $5,000 of annual revenues not categorized elsewhere. Due to the infrequency of receipt or small dollar amount per transaction, it is more efficient to lump them in one miscellaneous category.

Investment Income – Interest on invested idle funds not immediately needed for cash flow to pay operating expenditures.

Neighborhood Revitalization Rebates – Neighborhood revitalization districts may qualify for property tax rebates based only on the valuation of new improvements to the property. In past budgets, the rebates were budgeted as expenditures and increased the expenditure authority. However, since the rebates represent the ad valorem property tax that TSCPL will not receive, the reporting was changed to the acceptable alternative reporting method as a revenue reduction, beginning with the 2013 budget.
## Facilities Master Plan

<table>
<thead>
<tr>
<th>PROJECT TASKS</th>
<th>EST COST</th>
<th>FUNDING SOURCES</th>
<th></th>
<th></th>
<th></th>
<th></th>
<th>TOTAL FUNDING</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>GENERAL</td>
<td>CAP IMPROVMT</td>
<td>FRIENDS</td>
<td>FOUNDATION</td>
<td>STATE AID</td>
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<tr>
<td>Gallery</td>
<td>Design</td>
<td>$475,000.00</td>
<td>$175,000.00</td>
<td></td>
<td>$475,000.00</td>
<td>$175,000.00</td>
<td>$475,000.00</td>
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<tr>
<td>Architectural Fees for 2020</td>
<td>Design</td>
<td>$175,000.00</td>
<td></td>
<td>$175,000.00</td>
<td></td>
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<td>$175,000.00</td>
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<tr>
<td>Exterior masonry (A9)</td>
<td>Maint</td>
<td>$4,025.00</td>
<td>$4,025.00</td>
<td></td>
<td></td>
<td></td>
<td>$4,025.00</td>
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<tr>
<td>Exterior masonry mortar and sealant (A10)</td>
<td>Maint</td>
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<td>$11,500.00</td>
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<td></td>
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<td>$11,500.00</td>
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<td>Interior finishes (A13)</td>
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<td>$51,750.00</td>
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<td>$51,750.00</td>
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<td>Pedestrian paving (A11)</td>
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<td>$8,625.00</td>
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<td>$8,625.00</td>
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<td>Railings (A12)</td>
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<td>$17,250.00</td>
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<td>$17,250.00</td>
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<tr>
<td>1001 Garfield</td>
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<td></td>
<td></td>
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<td>$0.00</td>
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<tr>
<td>Parking Lot</td>
<td>Garfield</td>
<td>$25,000.00</td>
<td></td>
<td></td>
<td>$25,000.00</td>
<td></td>
<td>$25,000.00</td>
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<tr>
<td>Landscaping</td>
<td>Garfield</td>
<td>$25,000.00</td>
<td></td>
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<td>$25,000.00</td>
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<td>$25,000.00</td>
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<tr>
<td>Pub Serv and Tech Serv staff space relocated</td>
<td>Design</td>
<td>$611,850.00</td>
<td></td>
<td>$611,850.00</td>
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<td>$611,850.00</td>
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<tr>
<td><strong>Subtotal</strong></td>
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<td>$860,000.00</td>
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<td>$0.00</td>
<td>$1,405,000.00</td>
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<tr>
<td><strong>Budget</strong></td>
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<td>$525,000.00</td>
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<td></td>
<td>$2,384,022.00</td>
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<tr>
<td><strong>Remaining</strong></td>
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<td>$0.00</td>
<td>$0.00</td>
<td>$0.00</td>
<td>$979,022.00</td>
</tr>
</tbody>
</table>

Foundation - $75,000 designated for Gallery + $75,000 = $150,000
Foundation - NEH matching fund for remained of Gallery
Foundation - NEH matching fund for arch fees???
## Major Initiatives Funding Matrix for Non-Facilities-Master-Plan Initiatives

As of August 9, 2018 - 2019 Budget Public Hearing

### Proposed Funding Source:

<table>
<thead>
<tr>
<th>Initiative</th>
<th>Priority</th>
<th>Estimated Cost</th>
<th>Operating Budget</th>
<th>Bdgt Line Item</th>
<th>Existing Non-Budgeted Fund</th>
<th>Friends of TSCPL</th>
<th>The Library Foundation</th>
<th>Capital Improvement Fund</th>
</tr>
</thead>
<tbody>
<tr>
<td>2019</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
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</tr>
<tr>
<td>Carpeting-Youth Services</td>
<td></td>
<td>$50,000</td>
<td>$50,000</td>
<td>OP</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Replacement of kiosk hardware (computers, money handlers only)</td>
<td></td>
<td>$55,000</td>
<td>$55,000</td>
<td>DS/SA</td>
<td></td>
<td></td>
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</tr>
<tr>
<td>Furniture Replacement - Chairs in meeting rooms &amp; public spaces - likely will require a multi-year approach</td>
<td></td>
<td>$50,000</td>
<td>$50,000</td>
<td>FE</td>
<td></td>
<td></td>
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</tr>
<tr>
<td>Security system upgrade</td>
<td></td>
<td>$66,500</td>
<td>$66,500</td>
<td>OP</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Salary adjustments per Springsted compensation study</td>
<td></td>
<td>$325,000</td>
<td>$325,000</td>
<td>OP</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Sub-total</strong></td>
<td></td>
<td><strong>$546,500</strong></td>
<td><strong>$546,500</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td><strong>$</strong></td>
</tr>
</tbody>
</table>

**Budget Line Item:**
- DS - Digital Services Support (Gen Fd)
- FE - Furniture & Equipment (Gen Fd)
- OP - operating budget (Gen Fd)
- SA - State Atd Fund
- SP - Special Projects (Gen Fd)