

July 7, 2021 Board of Trustees 2022 Budget Work Session #2

Legend of Documents:

- 1. Budget Work Session Agenda for July 7th Session
- 2. Select Pages from Funding Matrices for the Facilities Master Plan Initiatives
- 3. Graph of Budgeted Expenditures 10-year Retrospective with 2022 Proposed Budget
- 4. Graph of Mill Rate Values 10-Year Retrospective with 2022 Proposed Budget
- 5. Assessed Value and Tax Revenue Information and Mill Levy Impact on Residential and Commercial Properties
- 6. Summary of Proposed 2022 Budget
- 7. High-Level 2022 Budget Summary
- 8. Narrative
- 9. Draft "Notice of Budget Hearing" & Comparison Key
- 10. TSCPL Special District Budget Required Format
- 11. Minutes Board Budget Work Session #1, June 1, 2021



Topeka and Shawnee County Public Library Agenda
Board of Trustees
2022 Budget Work Session #2

July 7, 2021: Budget Work Session #2 (Zoom meeting, 1:00 pm to 3:00 pm)

https://tscpl.zoom.us/j/95537174895?pwd=WWt3K1FHdXVJOFdyTlhzalJIT1Z4QT09

Meeting ID: 955 3717 4895

Meeting Purpose: Review proposed FY 2022 budget, including county property valuations

Expected Product: Reach consensus on the FY 2022 budget proposal to allow action at the July 15th Board meeting for publication requirements

Agenda

- Review phased approach to updating wayfinding signage Diana Friend,
 Communications and Marketing Director
- Review listing of future infrastructure projects and other facilities projects with estimated costs – Thad Hartman, Chief of Staff
- Review updated information for property valuations and other key expenditures for the budgeted funds: General, Employee Benefit and State Aid – Kim Strube, Chief Financial Officer
- Review proposed documents to be published: Revenue Neutral Rate, Notice of Hearing and Budget Summary, Notice of Budget Hearing –Kim Strube, Chief Financial Officer

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		L			FUNDING SOURCES	SOURCES		
PROJECT TASKS		EST COST	GENERAL	CAP IMPROVMNT	FRIENDS	FOUNDATION	STATE AID	TOTAL FUNDING
Living Room F&E	Design	\$200,000.00	\$200,000.00					\$200,000.00
2nd Floor F&E	Design	\$200,000.00	\$151,000.00				\$49,000.00	\$200,000.00
Wing Layout and Shelving Testing	Design	\$25,000.00	\$25,000.00					\$25,000.00
Meeting Room AV Upgrade	DS	\$128,000.00	\$128,000.00					\$128,000.00
Replace air conditioning chillers (M5)	Maint	\$550,000.00	\$550,000.00					\$550,000.00
Replace boilers (M2)	Maint	\$350,000.00	\$350,000.00					\$350,000.00
Gallery Lighting	Gallery	\$3,300.00	\$3,300.00					\$3,300.00
Staff room update	Design	\$15,000.00	\$15,000.00					\$15,000.00
A COLUMN STATE	C&M	\$100,000.00	\$100,000.00					\$100,000.00
Arch Fees Chillers	Arch	\$53,000.00	\$53,000.00					\$53,000.00
Arch Fees Boilers	Arch	\$37,500.00	\$37,500.00					\$37,500.00
Arch Fees Living Room	Arch	\$37,200.00	\$37,200.00					\$37,200.00
Subtotal	g and for has assessed assessment for New grounds consider (1) in food (1) was different executors we may	\$1,699,000.00	\$1,650,000.00	\$0.00	80.00	\$0.00	\$49,000.00	\$1,699,000.00
мекерения польтинения и применения и примен	inglangsigangkangsigak mengapangga pagga pagga pagga mengalangkan mengangkangkangga pagga pagga pagga pagga pa	ALTICACION PORTO DE PORTO DE LA PORTA DE LA COMPANSA PORTO DE LA COMPANSA DEL COMPANSA DE LA COMPANSA DE LA COMPANSA DEL COMPANSA DE LA COMPA	\$1,650,000.00	\$0.00			\$49,000.00	\$1,699,000.00
ивописительного предоставления пред	alegyi katurotototaanaiset esta alegatotaanaiset olekatotaanaiset olekatotaanaiset olekatotaanaiset olekatotaa		\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00

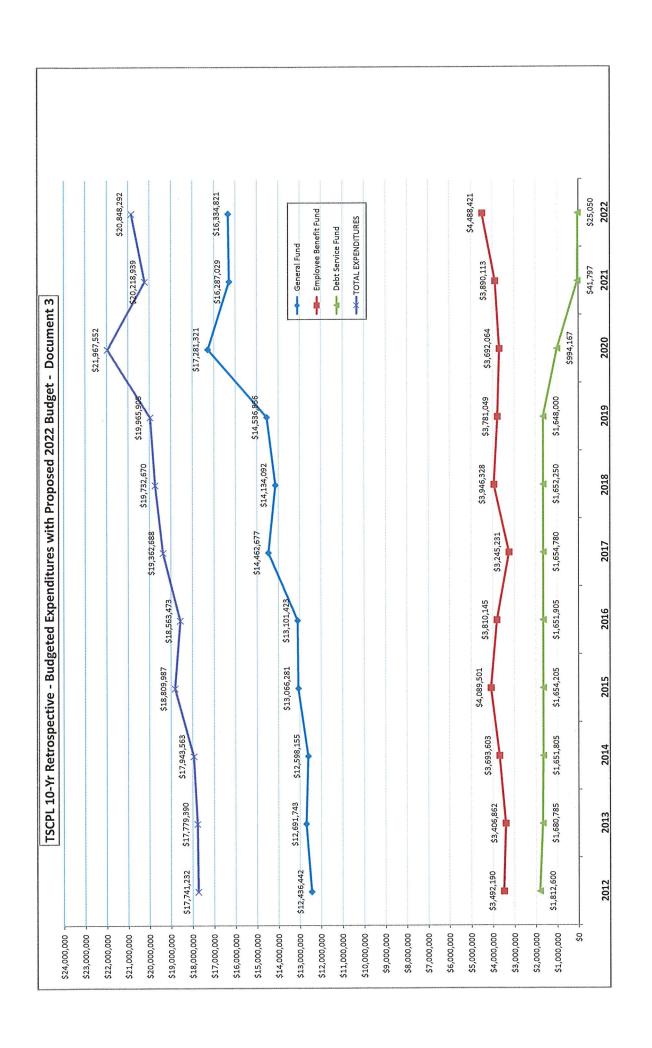
Wing Redo		\$750,000.00	\$750,000.00		
Outdoor sculpture for north side for building	Misc	\$25,000.00	\$25,000.00	\$25,000.00	\$50,000.00
Replace AMH System	Maint	\$600,000.00	\$600,000.00		
Comprehensive review of ILS market?					
Begin surveying marketplace for self-check replacement in 2024					
Create Pedestrian Plaza	Design	\$100,000.00	\$100,000.00		×
Staff Spaces	Design	\$100,000.00	\$100,000.00		5
Staff parking lot resurfacing? (2022?)					
Repair / replace select window, doors and atrium framing (A4)	ō	\$22,500.00			
Arc Fees Dock			\$10,000.00		***************************************
Resurface dock drive	Maint		\$220,000.00		

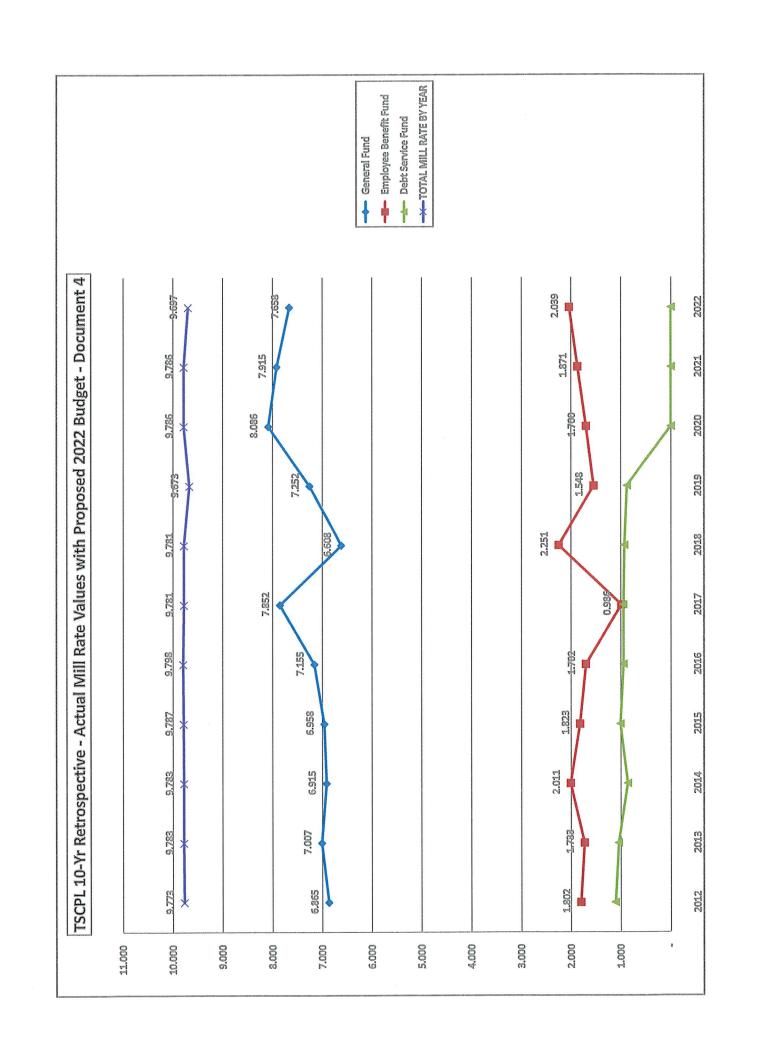
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			FUNDING SOURCES	OURCES		
PROJECT TASKS EST (EST COST GENERAL	CAP IMPROVMNT	FRIENDS	FOUNDATION	STATE AID	STATE AID TOTAL FUNDING
Arc Fees Wings \$100,000.00	00.000 \$100,000.00					
Studio space in The Edge???? \$200,000.00	00.000 \$200,000.00					
Subtotal \$1,897,500.00	00.00 \$2,105,000.00	\$25,000.00	\$0.00	\$0.00	\$0.00	\$2,130,000.00
Budget		THE STATE OF THE S	THE REAL PROPERTY OF THE PROPE			\$0.00
	-\$2,105,000.00	-\$25,000.00	\$0.00	\$0.00	\$0.00	-\$2,130,000.00

Kids Library	Design	\$1,000,000.00	\$1,000,000.00	more elektromonte successoral services de la managemente de la constance de la	erensistemennen seueroaken montroleksistetetemen siirkeinistetetemen sekentroleksisteten sekentroleksisteten s	янія восучення простаную по прост	response of the contract of th	рен и положения в
Selfcheck kiosk replacement								
Floor in YS (A15) + new YS carpet (need cost for carpet)	Maint	\$85,000.00	\$85,000.00					
2024								
Subtotal	from two or spullateryck apropriate grantus gall from the children of the chil	\$1,085,000.00	\$1,085,000.00	\$0.00	\$0.00	\$0.00	\$0.00	\$1,085,000.00
ментиктерительник контрукции при при при при при при при при при п	TERT THE SPECIAL SECTION OF THE SPECIAL SECTI		WANNESS CONTRACTOR TO THE STATE OF CLEANING CONTRACTOR					\$0.00
Remaining	ataron de de la compositor de la composi		-\$1,085,000.00	\$0.00	\$0.00	\$0.00	\$0.00	-\$1,085,000.00
THE RESERVE THE PROPERTY OF TH	entre entre de la companie de la com	CONTROL CONTRO	THE CONTRACTOR CONTRACTOR STATEMENT AND A CONTRACTOR CONTRACTOR OF THE CONTRACTOR CONTRA	SCHOOL SC	CANADAM CONTRACTOR CON		000000000000000000000000000000000000000	

Facilities Master Plan		<u></u>			FUNDING SOURCES	OURCES		
PROJECT TASKS	EST COST	COST	GENERAL	CAP IMPROVMNT	FRIENDS	FOUNDATION	STATE AID	TOTAL FUNDING
Upgrade generator (E2)	Maint \$288,000.00	00.000		\$288,000.00				\$288,000.00
\$202								
Subtotal	\$288,000.00	00.000	\$0.00	\$288,000.00	\$0.00	\$0.00	\$0.00	\$288,000.00
Budget						NATIONAL DESIGNATION OF THE PROPERTY OF THE PR	A THE PROPERTY OF THE PROPERTY	\$0.00
Remaining			\$0.00	-\$288,000.00	\$0.00	\$0.00	\$0.00	-\$288,000.00
	AND CONTROL OF THE AND	The same of the sa	MANUFACTURE OF THE PARTY OF THE					





Assessed Value and Tax Revenue Information Topeka and Shawnee County Public Library FY 2022 Budget - July 7, 2021

Valuation Information for 2021

Assessed values minus TIF

2021 Budget 1,733,247,692

(1,442,043)Difference €2

for 2021 Levies 1,731,805,649

Final Base

Total

1.871 Employee Benefit 0.000 Debt Service
 9.786 Levied
 9.697 Budgeted
 0.089 Decrease 7.915 General Actual 2021 Mill Rate

Valuation Information for 2022 Budget, as of July 1, 2021

Assessed values minus TIF

₩ 16,961,565 (originally budgeted) 1,731,806 Base for 2021 Levies 1,731,805,649 ⇔ ₩ 17,420,942 1,796,529 2022 Budget 1,796,529,362 Revenues Generated @ Current Levy Value of One Mill

64,723 Change 64,723,7

459,377

(from original)*

* (\$14,111) of this is due to the change in the valuations on which the mill rates were set by the County Clerk & levy rounding

Mill Rate Impact Analysis

1,796,529,362 Total Valuation 2022 \$

Proposed 2022 Mill Rate

9.697

		Annual Impact on Re	Annual Impact on Residential Properties*		
Mill Rate	Mill Rate Additional Revenues	\$50,000	\$100,000	\$200,000	\$200,000 \$300,000
	The same of the sa				
769.6	9.697 Total Current Mill	\$ 55.76	111.52	 \$ 223.03 \$ 334.55	334.55
Formula:	Formula: Increased Property Tax / Value of one mill = Increased Mill Rate	of one mill = Increased Mi	ill Rate		
* Residentia	Value of Home X.115 = Assessed Value; Assessed Value X Mill Rate / 1,000 = Annual / Residential properties are assessed at 11 5% of value mitshant to K.S.A. 79-1439(h)[1](A).	d value; Assessed value 1 5% of value mursuan	value of Home X.115 = Assessed value; Assessed value A Mill Rate / 1,000 = Annual 1ax 1 properties are assessed at 11.5% of value mirranant to K.S.A. 79-1439(b)[11][A].		

		Annual Impact on Commercial Properties**	ımercial Properties**		
Mill Rate	Additional Revenues	\$50,000	\$100,000	\$200,000	\$300,000
9.697	Total Current Mill	\$ 121.21	\$ 242.43	8 484.85	3 727.28

Formula: Increased Property Tax / Value of one mill = Increased Mill Rate
Value of Property X.25 = Assessed Value; Assessed Value X Mill Rate / 1,000 = Annual Tax
** Commercial, industrial, railroad and improved ag land properties are assessed at 25%
of value pursuant to K.S.A. 79-1439(b)(1)(F).

Topeka and Shawnee County Public Library FY 20212 - All Budgeted Funds - Proposed Budget Board Budget Work Session #2 - July 7, 2021

		2020		L	2021		<u></u>	2021		<u> </u>	2022		8	(Over)/Under
		Actuals	jo %		Budget	yo %		Budget	yo %		Budget	jo %	202	2021 (-) 2022
		Cash Basis	Total		Adopted	Total		Adjusted	Total		Proposed	Total		Budgets
Beginning Cash Balance January 1	₩	5,502,047		↔	4,569,106		69	4,569,106		₩	3,338,529	:		
Revenues:				4	1		+			-	i d		€	0.00
Ad Valorem Property Tax	(A	16,078,133		9	16,961,565			16,961,565		A	17,421,034		Ą	(459,469)
Delinquent Tax	€	243,622		€9	25,000		69	15,000		€9	25,000		69	1
Motor Vehicle Tax	€9	1,920,247		€	1,896,247		₩.	1,902,147		€9	1,904,629		€	(8,382)
Recreational Vehicle Tax	€9	19,475		€9	18,273		€9	18,322		€9	19,606		€9	(1,333)
16/20 M Vehicle Tax	€9	8,166		€9	7,369		€9	7,951		€9	7,349		₩	20
In Lieu of Tax	69	45,367		€9	3,508		69	11,508		€9	28,437		€9	(24,929)
Watercraft Special Tax				€9	9,815		€9	9,815		663	10,440		€9	(625)
Commercial Vehicle Fees	€9	66,146		69	59,488		₩	59,951		69	63,626		69	(4,138)
Estimated Uncollectible Tax							€9	(375,263)					€9	1
Revitalization Rebates	69	(230,990)		€9	(193, 123)		₩	(193, 123)		₩	(183,066)		€9	(10,057)
Sub-total Tax Revenues	↔	18,150,166	%8.76	₩	18,788,142	92.8%	↔	18,417,873	%6'26	₩	19,297,055	98.4%	₩	(508,913)
E-Rate Reimbursement	€9	23,325		€9	18,258		69	23,993		69	19,902		₩	(1,644)
Reimbursements-Friends, Foundation, Retirees, County	€9	243,519		€9	243,608		€9	244,508		€9	198,705		€9	44,903
Refund - Blue Cross/Blue Shield	€9	1				•	€9	•					€9	•
Refund - Workers Compensation	€9	•					€	ı					69	ı
Fees and Fines	₩	46,487		₩.	61,000		₩	31,750		69	16,000		69	45,000
Sub-total Reimbursements & Fees	₩	313,331	1.7%	₩	322,866	1.7%	₩	300,251	1.6%	₩	234,607	1.2%	€	88,259
State Aid	€9	49,946	0.3%	€9	53,000	0.28%	€9	49,170	0.26%	69	52,000	0.27%	€9	1,000
Investment Income	₩	45,579	0.25%	₩	3,850	0.02%	€	2,810	0.01%	€9	3,050	0.02%	€9	800
Cash Transfer to Close Debt Service Fund	€9	994,167		₩	41,797		₩	35,287		€9	25,050			
Total Revenues	₩	18,559,022 (0)	100.0%	₩	19,209,655	%8.66	€	18,805,391	99.8%	₩	19,611,762 0	%6.66	₩	(418,854)

Topeka and Shawnee County Public Library
FY 20212 - All Budgeted Funds - Proposed Budget
Board Budget Work Session #2 - July 7, 2021

		2020			2021			2021			2022		<u></u>	(Over)/Under
		Actuals	yo %		Budget	Jo %		Budget	jo %		Budget	yo %	202	2021 (-) 2022
	_	Cash Basis	Total		Adopted	Total		Adjusted	Total		Proposed	Total		Budgets
Expenditures:														
Gross Salaries	€9	8,558,029	48.0%	€9	8,844,867	47.9%	€2	8,839,867	48.3%	₩	8,891,386	43.7%	€	(46,519)
Employer-Paid Fringe Benefits	€9	1,618,703	9.1%	€9	1,590,181	8.6%	69	1,585,181	8.7%	₩	1,617,790	8.0%	€	(27,609)
Health/Dental Insurance @ Bdgt Yr Increase: 40%/5%	€9	1,668,716	9.4%	€9	2,299,932	12.4%	₩	2,254,932	12.3%	₩	2,870,631	14.1%	€	(270,699)
Sub-total Salaries and Benefits	49	11,845,448	%4.99	₩	12,734,980	%6.89	₩	12,679,980	%8'69	₩	13,379,807	65.8%	₩	(644,827)
Library Materials & Collections	€9	1,710,728	%9.6	€9	1,902,500	10.3%	€9	1,902,500	10.4%	€9	1,919,500	9.4%	€9	(17,000)
Facilities & Utilities	€9	770,112	4.3%	€9	875,017	4.7%	€9	875,017	4.8%	↔	902,270	4.4%	€9	(27,253)
Furniture & Equipment	€9	3,510	%0.0	69	100,000	0.5%	€	100,000	0.5%	₩	99,465	0.5%	€9	535
Payments to Other Libraries	€9	114,384	%9.0	€2	116,672	%9.0	€9	116,629	%9.0	€9	118,962	%9.0	69	(2,290)
Postage/Printing/Marketing	€9	104,329	%9.0	€9	251,794	1.4%	€9	221,794	1.2%	€9	244,564	1.2%	€9	7,230
Programming	69	19,61	0.1%	€9	32,000	0.2%	€9	32,000	0.5%	€9	57,000	0.3%	69	(25,000)
Technology & Telecommunications	69	849,712	4.8%	€9	766,722	4.1%	€9	766,722	4.2%	₩	934,478	4.6%	€9	(167,756)
Vehicle Operations	₩	30,600	0.2%	€9	86,500	0.5%	€9	81,500	0.4%	€9	81,500	0.4%	↔	5,000
Special Projects	€	1,599,297	%0.6	€9	786,150	4.3%	€9	782,320	4.3%	€	1,702,000	8.4%	€9	(915,850)
Other Operating Expenditures	€	787,006	4.4%	€	827,808	4.5%	€9	725,808	4.0%	€9	885,696	4.4%	69	(57,888)
Sub-total Other Operating Expenditures	₩	5,989,349	33.6%	₩	5,745,163	31.1%	€/}	5,604,290	30.7%	₩	6,945,435	34.2%	₩	(1,200,272)
Debt Service	€9	ı	%0.0	€9	í	%0.0	₩	ŧ	%0.0	₩	ı	0.0%	€9	1
Total Expenditures	₩	17,834,797	100.0%	₩	18,480,143	100.0%	₩	18,284,270	100.0%	₩	20,325,241	100.0%	₩.	(1,845,098)
Cash Carry Forward Balance & Cash Basis Reserve										€9	2,050,000			
Cash Transfer to General Fund and Cap Impr Fund	€9	2,703,972		€9	1,791,797		€9	1,785,287		€9	575,050			
Plus Prior Year Cancelled Purchase Orders	Ņ	52,639			ı			33,589			<u>(</u>)			
Ending Cash Balance December 31	₩	4,569,106		₩	3,506,821		₩	3,338,529		₩	0			
Total Mill Levy		9.786 0			9.786 0			0			9.697 0			

Topeka and Shawnee County Public Library

FY 2022 - All Budgeted Funds - Budget High-Level Summary

Board Budget Work Session #2 - July 7, 2021

		2020	L	2021			2021	L	2022
		Actuals		Budget			Budget		Budget
	O	Cash Basis		Adopted		e.	Adjusted		Proposed
Beginning Cash Balance January 1	€9	5,502,047	€9	4,569,106		t/)	4,569,106	₩.	3,338,529
Revenues:	4	1				4	6	+	I I I I I I I I I I I I I I I I I I I
Sub-total Tax Revenues Sub-total Reimbursements & Fees	n 49	313,331	2 (2	18,788,142		2 (2	18,417,873	0 0	19,297,055
	+		+			4		+	i c
State Aid	€	49,946	69	53,000		69	49,170	69	52,000
Investment Income	€	45,579	62	3,850		69	2,810	1/2	3,050
Cash Transfer to Close Debt Service Fund	69	994,167	€9	41,797		69	35,287	₩	25,050
Total Revenues	€2	19,553,189	₩	19,209,655		₩.	18,805,391	₩.	19,611,762
Expenditures:			L		L			L	
Sub-total Salaries and Benefits	€9	11,845,448	₩	12,734,980		62	12,679,980	₩	13,379,807
Sub-total Other Operating Expenditures	69	5,989,349	€9	5,745,163		€9	5,604,290	69	6,945,435
Debt Service	€9	,	₩	1		€	•		
Cash Carry Forward Balance & Cash Basis Reserve								₩	2,050,000
Cash Transfers to General Fund and Cap Impr Fund	€9	2,703,972	€	1,791,797		₩	1,785,287	€2	575,050
Total Expenditures	₩	17,834,797	€9	18,480,143		₩	18,284,270	₩	22,950,291
Expenditures Net of Cash Carry forward and Transfers		i						₩	20,325,241
Plus Prior Year Cancelled Purchase Orders Ending Cash Balance December 31 Total Mill Levy	₩	52,639 4,569,106 9.786	₩	3,506,821	10	€9	33,589 3,338,529	₩.	(0) 9.697
		0		0			0		(0)



Budget Narrative/Staff Recommendation Board of Trustees 2022 Budget Work Session #2 - July 7, 2021

Staff Budget Recommendation

• Fund the 2022 budget year operations and projects within the resources provided at a total mill levy of 9.697 which is below the 2021 mill levy rate of 9.786.

In March 2019, the Board of Trustees resolved to increase the budget levy for 2020 and following years not to exceed 9.786 mills. Adoption of a mill levy less of 9.697 still allows an increase in ad valorem tax revenues of \$459,469 due to increased property valuations.

The 2021 Kansas Legislature enacted Senate Bill 13 (SB 13) and House Bill (HB 2104) which repeals the tax lid and establishes a base levy limit. This legislation establishes new notice and public hearing requirements if the proposed budget will exceed the property tax levy's revenue neutral rate (RNR). These requirements take effect in 2021 for the 2022 budget. The RNR is defined as the tax rate in mills that would generate the same property tax revenue in dollars as levied the previous tax year using the current tax year's total assessed valuation. The RNR as calculated the Shawnee County Clerk is 9.460 for the 2022 budget (see below for calculation):

		021 Revenue	*July 1, 2021 Assessed	Revenue Neutral Rate in Mills
	Ge	nerated (1)	Valuation (2)	((1)/(2))*1000
General Fund	\$	13,744,153	\$ 1,796,529,362	7.65
Employee Benefit Fund	\$	3,248,934	\$ 1,796,529,362	1.81
Revenue Neutral Rate for 2022 Budgets				9.46
*Figures provided by SN County Clerk				

The budgeted 2022 mill levy of 9.697 is more than the RNR of 9.46 and will require the Library to notify the County Clerk in writing of the Board's intent to exceed the RNR by .089 mills. A public tax rate hearing will be scheduled on the same day as the public budget hearing which is tentatively planned for August 26, 2021.

- Modify the split of the total mill levy between the General and Employee Benefit funds.
 - Employee Benefit Fund In recent years, a greater proportion of the total mill levy had to be allocated from the General Fund to the Employee Benefit Fund due to increasing employee benefit costs, including KPERS rate increases required by Kansas law. Favorable claims experience in 2018 and 2020 resulted in the Employee Benefit Fund having some cash available to fund the current year's expenditures and the mill levy to partially return to the General Fund.

Unfortunately, the latest review of health plan usage with Blue Cross Blue Shield resulted in instructions to expect a premium increase of approximately 30% for the 2022 plan year. Because there are two more months remaining in this review period, and more significant claims could be processed which would increase the loss ratio beyond the current rate of 106%, a 40% increase is budgeted. The dental plan has a rate increase cap of 5% for the 2022 plan year.

Thus, the mill levy change between the General Fund and Employee Benefit Fund will be slightly broader than originally expected.

- Maintain prudent and sufficient cash balances to: (1) fund next year operations before tax revenues are received; (2) allow for unforeseen situations, such as the medical plan increases; and (3) maintain the Library's exceptional financial rating of Aa2.
- Continue the design concept projects on the Facilities Master Plan in phases in accordance with the specific funding matrix and timeline. Infrastructure projects are expected to be funded by the Capital Improvement Fund (not a budgeted fund) and any available operating funds. The available fund balance as of May 31, 2021 is \$2,924,048.
- Use existing resources with a focus on supporting strategies and tactics for implementation of the Community Impact Goals:
 - 1. Every child will be ready for kindergarten.
 - 2. Everyone will discover their passion for learning.
 - 3. Everyone will continue learning new ways to live their best life.
 - 4. Topeka & Shawnee County will be an engaged community of readers.
 - 5. The library will be a learning organization committed to excellence in: leadership, planning, customer focus, process management and partner focus.
- Lead and fund technological advancements, including electronic materials, to support the
 expectations and requirements of customers and the community, and to demonstrate how
 technology can enhance learning and living.

Challenges/Issues for the 2022 Budget

Employee Benefits

As a result of actions from the TSCPL executive management team, the health plan is stabilized, while still providing employees with exceptional, accessible benefits at a reasonable cost.
 However, as previously described, the 2022 plan year has, or is expected to have, a significant increase. This is solely based on usage, as well as the way in which the current providers project costs and necessary reserves. A 40% price increase is projected for health insurance and a 5% increase is expected with dental insurance.

At this point, the budget has been conservatively projected to account for the potential worst case. Funding to offset these costs is sourced from: (1) additional funding dollars from the increased valuations; (2) salary savings through not funding seven full-time vacant positions; and

(3) maintaining the shrinkage rate for expected employee turnover and the length of time positions are held open.

Revenues

- Property valuations have increased and provide an additional \$459,469 in revenues at a *reduced* mill levy rate from the prior year.
- Motor/commercial/watercraft vehicle tax and fee and revitalization rebate estimates provided by Shawnee County are \$13,834 more than 2021.
- Reimbursements and fees decreased \$88,259 which is net of some offsets: (1) the renewal of the 2 year contract with Shawnee County Parks and Recreation in November 2019 which reimburses 50% of a computer technician's salary/fringe costs for support of the computers in the community centers; this may be renewed by the County, but revenues were conservatively not budgeted in 2022 and (2) an additional decrease in overdue fine revenues due to the decision to no longer charge fines on children's materials, the implementation of auto-renewals, the suspension of meeting room fees and obituary fees, and a decline in circulation.
- E-rate revenues for reimbursement increased slightly for select internet and telecommunication costs by \$1,644. In 2019, E-rate discounts were discontinued for local and long distance telephone service by the Federal Communications Commission, which administers the program.
- State Aid decreases by about 1% per the recent trend and has been adjusted to preserve spending authority.

Special Projects/Facilities Master Plan

- The Facilities Master Plan encompasses the priority needs and upcoming special projects. A
 document is included in the budget work session packet that lists the initiatives of the Facilities
 Master Plan.
- All items for 2022 on the Facilities Master Plan are funded in the proposed operating budget.
 Funding from The Library Foundation, the Friends of the Library and the Capital Improvement
 Fund may also be necessary for the proposed projects.
- The Special Projects line item is primarily for select design concept phases on the Facilities Master Plan, including architectural design fees. Please refer to the Facilities Master Plan funding matrix for 2022 for a complete summary. The Special Project line item includes \$1,702,000 for these projects. This funding is available from savings from the operating budget and a revenue increase from assessed valuations.

The projects currently underway are: (1) paving and landscaping of the lot at 1001 Garfield; and (2) upgrading the fire alarm panel.

These design projects are planned for 2022:

- o Create public space on the second level, \$203,000
- O Create new living room layout, purchase furnishings, \$237,200
- O Upgrade audio/visual equipment in 2nd floor meeting rooms, \$128,000
- o Replace air conditioning chillers, \$603,000
- o Replace boilers, \$387,500
- Upgrade signage/wayfinding (phase 1), \$100,000
- Staff room update, new gallery lighting, and wing layout redesign, \$43,300

These projects total \$1,702,000. These projected costs are estimates only and will change.

Some of the project costs will be funded with State Aid funds. If the full funding in the operating budget is not needed, the cash can be carried forward to 2023 to be reappropriated for that year's budget.

Staff Resources

- When salary savings occur, the Board has several choices: (1) allow the savings to increase the balance carried forward to the next year to fund cost increases or new projects at a stable mill levy; (2) allow the savings to increase the balance carried forward to reduce new year revenues, if in excess of costs; or (3) decide late in the budget year to redirect the savings elsewhere.
- In 2015, a gross salary reduction of 1.5% was enacted (on regular staff salaries only not maintenance, shelvers or security). This allows for a modest reduction in budgeted maximum salaries and anticipates salary savings from retirements and normal turnover so that the funds can be directed by the Board for other purposes during budget preparation. This is referred to in other governmental organizations as shrinkage or vacancy credits. Reallocating expected savings during budget preparation avoids either last-minute decisions/projects to use savings or waiting until the next budget when the savings are available in cash carried forward.
- For the 2022 budget, a 1.85% reduction from gross maximum salaries for regular staff allows savings of \$147,419 in gross salary and \$26,019 in related percentage-based fringe benefits to be budgeted elsewhere (total \$173,438).
- Care must be used when implementing this type of strategy. Performance pay is budgeted at an average rate of 2.68% on a maximum 3%. Savings from turnover provides for funding any pay increases in excess of 2.68%. Some salary savings is needed to fund leave payouts upon termination or retirement which aren't budgeted.
- At the end of 2020, at least 42 employees were eligible to accept KPERS full or reduced retirement. During 2020, five employees retired and one has retired or submitted notice thus far in 2021. If that trend continues, salary savings can be expected as higher paid employees leave and positions are reviewed, possibly reallocated, and filled with lower paid employees.

Revisions of the Current Year Estimates (2021)

It is recommended that the current year be reviewed and revised as necessary when preparing the budget. This ensures sufficient funds are available, assists with budget year projections and calculates more accurate cash carry forward balances for use in the budget year. Changes in the 2021 estimates (for budget preparation purposes only) include:

- A 2% uncollectible tax revenue reduction of \$375,263 for the three tax funds has been projected. Recent years' tax revenue collections have been high, but this is not within the Library's control. In 2012, tax revenues were about \$291,500 less than projections. A tax revenue shortfall of about \$364,000 occurred in 2010. Including a possible uncollectible amount helps prevent overspending in the budget year.
- General Fund reimbursements and fee revenues, including overdue fines and e-rate reimbursements, have been decreased based on 2020 actuals and 2021 year-to-date revenues.
 The Library suspended all overdue fines beginning March 15, 2020 through December 31, 2020 due to COVID. The General Fund overdue fees budget has been decreased \$35,000 and meeting

room charges have been reduced by \$2,500. Interest earnings have also been adjusted since rates have fallen to nearly zero. Total fee and interest income are decreased by \$41,390.

- General Fund expenditures have been adjusted for: (1) a decrease in conferences/external training by \$90,000 due to a moratorium on all travel, effective March 15, 2020 to June 1, 2021; (2) mileage due to reduced services in first half of the year (\$2,000-); (3) decrease staff development/training costs (\$10,000-); (4) postage/shipping (\$30,000-); (5) salaries-auto allowance has been adjusted until a new CEO is hired (\$5,000-); and (6) vehicle gas has been decreased (\$5,000-). Total expenditures are decreased \$142,043.
- Employee Benefit Fund revenues have been adjusted for the actual In Lieu of Taxes received to date. Total revenues are increased \$8,000.
- Employee Benefit Fund expenditures have been adjusted for: (1) decreases in projected costs for health and dental insurance premiums and employer contributions to the health savings accounts (\$45,000-); and (2) decrease in workers compensation from the annual audit (\$5,000-). Total expenditures are decreased \$50,000.
- The Debt Service Fund interest earnings were decreased by \$90.
- State Aid revenues and expenditures are decreased by \$3,830 to the actual amount received of \$49,170; 2020 revenues were \$49,946.
- All of these adjustments impact the amount of cash available to help fund the 2022 budget.

2022 Schedule of Transfers Projection

The debt incurred with the bond issue was paid in full in September 2019. A one-time cash transfer was budgeted in 2021 from the Debt Service Fund to the General Fund in the amount of \$41,797 to close the fund. However, this amount has been adjusted to \$35,287 to reflect year to date tax revenue received. This amount includes the 2021 projected cash forward, motor/commercial/watercraft vehicle tax and an estimate for delinquent taxes which may be received. This amount also includes estimated interest earnings. Because residual back taxes continue to be deposited to the Debt Service Fund, another transfer of \$25,050 is budgeted in 2022. This transfer will be from the Debt Service Fund to the General Fund.

A cash transfer is planned from the General Fund to the Capital Improvement Fund (non-budgeted) in 2022 for \$550,000. K.S.A. 12-1268 allows the Board of Trustees to direct a transfer annually from the General Fund not to exceed 20% of the money credited to the fund. These funds will be utilized for infrastructure needs and building improvements.

2022 Revenue Projections

Assessed valuations as of July 1, 2021 will produce \$64,723 more per mill. At a reduced, combined levy of 9.697, revenue increases by \$627,619 for the three taxed funds. The change from the budgeted to actual valuations for the 2021 budget produced \$168,242 less in annual ad valorem tax revenue. Thus, the total increase in ad valorem tax revenue from the 2021 budget could be \$459,377. The debt service mill levy was eliminated in 2019 with the retirement of the bond.

Please refer to the Document 5 for a summary comparison of assessed valuations, the value of one mill and the annual impact of the Library's levy on residential and commercial property at various values.

Motor (all categories)/commercial/water vehicle tax/fee revenues and revitalization rebates increases by a net \$13,834 per estimates provided by Shawnee County.

Fee revenues continue to decline since the decision was made in 2016 to enact auto-renewals and to eliminate overdue fines on kid materials. Meeting room charges and obituary fees were suspended in 2020 and the decrease in circulation of physical materials has also impacted fee revenues.

Other fees decreased slightly based on 2020 actuals and 2021 year-to-date figures. Investment income is decreased due to unfavorable interest rates for a net decrease of \$860.

For the four budgeted funds, net revenues are expected to increase from the 2021 budget by \$418,854.

2022 Expenditure Projections

Overall, expenditures for the four budgeted funds increase from the approved 2021 budget by \$1,845,098. The net decrease detail is: (1) a net increase in health insurance of \$570,698; (2) an increase in the special projects budget line for facilities master plan projects of \$916,850; and (3) a net increase in salary and other operating expenditures of \$358,550.

Salaries and Fringe Benefits:

- The Library has 226 full-time and part-time positions but is not funding seven full-time positions. There were 220 positions funded in 2021. At any given time, approximately 210 positions are usually filled due to turnover and seasonal staffing.
- Human resources are the most important expenditure in providing exceptional library services
 to the community. Salaries and fringe benefits comprise 58.3% of the total budgeted
 expenditures and 67% of the General Fund and Employee Benefit Fund expenditures.
- Overall, gross salaries increase by \$46,519 from the 2021 budget. These numbers are before any shrinkage factor is applied.
- The shrinkage concept, in which 98.15% of the gross salaries and related percentage-based fringe benefits are funded for regular staff, is being continued in 2022. This provides a better plan to fund library operations and the funding matrix initiatives to fulfill the strategic plan. It will also assist with avoiding last minute, end-of-year spending decisions and projects or the one-year delay or budget amendment required to use the savings in a future year.
- An up to 3% merit pay increase is included for employees. This is granted strictly based on performance and no increase is guaranteed. This is budgeted at 2.68% overall since turnover has historically offset any costs above this rate. The annualized cost of the gross pay increase is estimated just above \$240,000, to begin in 2022 and finish in 2023. The portion estimated to be paid in 2023 is about \$117,400.
- The careful consideration and review of every vacant position, as well as five retirements in 2020 and at least one in 2021, have kept gross salaries starting only about \$46,500 above those budgeted for 2021 (with the annualization of 2021 merit pay, but before any 2022 merit raise). These savings help fund a modest merit increase for staff in 2022. Staffing levels remain constant with no increase.

- Budgeted employee benefit costs increase by about \$598,000, primarily due to the previously explained significant increases in the cost of the medical insurance plans. A 40% increase in health insurance and a 5% increase in dental insurance are budgeted. To retain employees in the health savings accounts, the employer contributions will remain the same for at least 2022. The retiree health premium subsidy by TSCPL will also remain at \$300 monthly, regardless of coverage.
- Unemployment will remain unchanged at .1% of gross wages. Workers compensation ratings continue to decrease. A 9% decrease in workers compensation over 2021 actual to-date is projected due to employees being paid while the library was closed during the pandemic.

Information Technology (Digital Branch) Plan and Expenditures

- In accordance with the previously approved strategic and information technology plans, the 2022 budget can fund the prioritized initiatives. Information technology is vital to keep pace with the ever-changing world, the use of the Digital Branch, the community impact goals and the relevancy of the Library to its constituency.
- Contracted Digital Services' budget increases but will fund: (1) Digital Asset Management system software (\$30,000+), (2) Learning Management System from Paycom (\$14,000+), and (3) additional Zoom licenses (\$5,000+). This line item consists mostly of support/subscription/access agreements for existing software and systems, so the budget is only impacted by the cost differential of support costs for old and new equipment, as well as the completion of one-time projects replaced by new projects. The total increase for 2022 is \$57,956.
- Digital Services Support budget increases by \$109,800 and will fund: (1) 80 replacement personal computers on the regular 4-year cycle; (2) staff intranet redesign and upgrade; (3) additional security cameras for the West Parking Lot; (4) 3 new MondoPads with stands; (5) replace older security cameras; and (6) iMac replacements for staff. This budget line item fluctuates from year to year as equipment is purchased and new purchases are planned.
- The telecommunications budget has remain flat due to the bid process for services eligible for erate reimbursement and the addition of wireless cards and cell phones.

Strategic, Community and Facilities Plans

The 2022 budget continues the incorporation of an emphasis on strategic planning based on the Community Impact Goals. This is a logical and responsible progression for funding the approved initiatives in the strategic, information technology and facilities plans, as well as fulfilling the Library's mission and goals.

- In July 2016, the Board approved the Facilities Master Plan. This approval was contingent upon it being a multi-year plan, to be done in phases likely over 10 years, and subject to available public and private funding, with each project specifically approved by the Board.
 - The Plan encompasses both infrastructure needs and building remodeling and renovation to ensure relevancy and to support the way in which customers need to use the Library now, as well as support the Community Impact goals.

- As previously mentioned in the Challenges/Issues section of this document, the Special Projects line item includes funding for design and construction including:
 - Create public space on the second level, \$203,000
 - Create new living room layout, purchase furnishings, \$237,200
 - Upgrade audio/visual equipment in 2nd floor meeting rooms, \$128,000
 - o Replace air conditioning chillers, \$603,000
 - o Replace boilers, \$387,500
 - Upgrade signage/wayfinding (phase 1), \$100,000
 - o Staff room update, new gallery lighting, and wing layout redesign, \$43,300

This funding is from expenditure savings in the operating budget and a revenue increase from assessed valuations.

Other portions of these projects may be funded from the Library Foundation and the Friends of the Library. Infrastructure projects can be funded by the non-budgeted Capital Improvement Fund.

- The Furniture and Equipment budget decreases by \$535 and is comprised of: (1) public chair replacement (\$50,000); (2) replace route truck (\$36,465); and (3) base for overall Library needs (\$5,000). Most furnishings will be part of the Facilities Master Plan.
- A line item for the purchase of art for the Gallery was restored in 2015 and continues in the base 2022 budget (\$8,000).
- The Contracted Facilities budget decreases by \$2,700 (based on projections starting with 2020 actual expenditures). The Facilities Master Plan encompasses most of the infrastructure costs and can be paid by the Capital Improvement Fund. This line item includes all the support contracts for the major building systems and allows for cost increases for renewals, as well as any type of professional repair and service, such as snow removal, pest control, trash disposal, fire alarm testing, etc.
- The Contracted Office Equipment budget increases by \$200 (based on projections starting with 2020 actual expenditures). This line item is primarily for public and staff copies and related maintenance and fees, and postage and mailing equipment leases. Service professionals will be called when needed for one-time needs.
- The Contracted Professional Services budget increases by \$26,700 (based on projections starting
 with 2020 actual expenditures). The Library is using more professional consulting services for
 specialized issues in order to become fully educated before spending resources on major
 projects. This ultimately saves money. However, some changes have occurred that have
 resulted in savings.
 - o Bidding of the annual audit services.
 - o Re-categorizing future architectural services fees from Contracted Professional Services to be included in the total project cost and budgeted in the Special Projects line item.
 - o Elimination of the contract to administer COBRA.
- Possible professional service needs in 2022 include: (1) develop marketing campaign for Communications and Marketing; (2) continuation of digitation and preservation of special collections; (3) additional Orangeboy consulting services; and (4) a \$20,000 placeholder for unexpected consulting needs.

Other expenditures paid in this line item are credit card processing and bank fees, new hire and employee testing, courier service between libraries, and notary fees

Library Materials

- The 2022 budget allows for \$17,000 additional funding for library materials. The materials' budget represents 12.2% of the total General Fund budget (and 13.6% without Special Projects) but drops to 9.6% of the four budgeted funds.
- The library materials budget for 2022 reflects the library's response in providing digital collections during the extended closure due to the COVID-19 pandemic. The library materials budget plans for robust digital content in 2022.
- If the State Library's funding to public libraries continues to decline, TSCPL needs to plan for continuation of databases that are currently paid and made accessible by the State Library. They can provide access statewide at a substantial discount. State Library staff have confirmed that database funding is intact for this year. It appears that the State Library can continue to provide this service for another year. However, for forthcoming budget years sufficient budget should be maintained to continue to fund databases without the State Library subsidy.

Other Expenditures

Expenditures are increased for basic operating costs and for conferences, including attendance by Trustees.

- Cataloging and interlibrary loan service database costs increase by \$440 based on communications from the vendor (OCLC) and 2021 year-to-date actuals.
- Conferences Training needs exist for many staff, both those in the librarian profession and in other professions needed to support the Library. Managers submitted specific proposals for conferences for 2022 and the CEO requested funds for Trustees to attend national conferences. Several staff serve on national councils and boards and must attend the conferences. The Public Library Association conference is held every other year and 2022 is a conference year. Thus, the budget for this line item is decreased by \$37,000. The estimated cost for the Public Library Association conference is \$47,500 so the conference budget decreases by \$11,106 from the prior year.
- Insurance is increased by \$1,000 based on 2021 actual expenditures to-date. The pricing is locked for all but vehicles through 2022, but the Library receives the benefit of any rate decreases. No addition in the vehicle fleet is anticipated in 2022.
- Marketing budget line item remains flat in 2022.
- Membership/Dues budget line item remains flat in 2022.
- By Kansas statute, TSCPL is required to support 50% of the budget requests for the libraries in Rossville and Silver Lake. These costs continue to increase. An additional 1.9% increase from 2021 actual now known (\$2,290) is budgeted at a total of \$118,962 for both libraries.
- Market increases are budgeted for postage/shipping and printing. The publication and mailing
 of Library News was discontinued in 2020 and may be replaced with a new publication. Funding

has been included to wrap the new route truck and the Alice Bookmobile in 2022. Total increase from 2021 for these line items is \$17,500.

- Programming budget line increases \$25,000 to replace the Friends' programming funding in 2022.
- Staff training budgets remain flat in 2022.
- Supplies increase by \$13,083 based on 2020 actual expenditures. A base for the replacement of staff office chairs and gallery/office supplies continues.
- Electric costs have been increased by 2% or \$7,344, per the state budget indices. However, the utility market can become volatile and is subject to weather.
- Vehicle repair budget line item is based on 2021 actual expenditures to-date and remains flat in 2022. The base budget for vehicle fuel has been reduced \$5,000 in 2022 based on 2021 actual expenditures to-date. No fleet additions are projected.

How Was the 2022 Budget Accomplished and Will this Continue Every Year?

- The continued use of data-driven, process improvement techniques, and the objective review of
 each vacant position have stabilized the amount of the budget spent on salaries, without a
 sacrifice in the quality or quantity of customer services. This is now a standard and proven
 practice at TSCPL with tangible benefits and should provide budget flexibility in the future as
 retirements and opportunities occur.
- Process improvement will be even more important as technology drives the use of the Library and the needs of its customers.
- The entire budget is crafted to use one-time funding sources for one-time expenditures so the mill levy remains stable. The increase in property valuations and other expenditure savings allows the budget to fund nearly all requested purchases and projects, including projects in the Facilities Master Plan and the non-Facilities Master Plan funding matrix. The General Fund unencumbered cash balance carried forward to 2021 is estimated to be about \$2,536,000. The 2022 budgeted Employee Benefit Fund ending cash carry forward is \$400,000 to preserve cash and have it available in the event of unforeseen situations and for the 2023 budget since some revenue reductions may be permanent. However, the health plan costs have been conservatively estimated to avoid such situations and costs may eventually be reduced based on data at the time of renewal and/or plan changes.
- The General Fund 2022 budgeted ending cash carry forward is \$1,650,000 in the event of further unforeseen situations and cost increases.
- A standard budget process must be done every year. The formula of beginning cash balance plus budgeted revenues minus budgeted expenditures and budgeted cash carry forward balance must total zero. Thus, any amount of starting cash over the budgeted cash carry forward to the next year represents cash to be "spent" in the budget year. The budget process and required format make some assumptions that are not likely to happen, including that almost the whole expenditure authority in 2021 will be spent and that expenditures will be significantly more than revenues, and that revenue collections will be 2% short. Historically, that is not what has occurred, but the budget needs to be conservative in its presentation.

- There is no base budget for projects in the Facilities Master Plan. The funding available in 2022 is solely from 2021 savings carried forward to 2022 and from the State Aid Fund. Future movement along the Facilities Master Plan timeline for project completion may be possible with additional funding from a mill levy increase. The other option is to fund more of these projects from non-operating sources. The Library Foundation and Friends of the Library have already contributed to many projects in the Plan. Further, resolutions requesting fund raising by the Library Foundation for additional projects have been approved and efforts are underway. It should also be noted that The Library Foundation in particular has done much of the heavy lifting financially during the first years of the Facilities Plan implementation. Given the downturn in the economy and investments, it would be prudent to allow the Foundation time to grow assets under management in the near future.
- The 2022 budget includes some atypical issues, but much of these can be controlled and
 anticipated through careful and prudent financial management planning, use of the Facilities
 Master Plan, and the benefit of stable property valuations. As the Board of Trustees and staff
 work to be more strategic, the development of budget forecasts continues to improve and
 issues are better anticipated.

Topeka and Shawnee County Public Library Key to 2019 and 2020 Budget Comparison Board Budget Work Session #2 - July 7, 2021

Has the amount of tax requested increased or decreased? Increased;

revenue neutral rate not sufficient to meet bu	dgeted obligations	
1 - Actual Tax Rate 2021	9.786	
2 - Estimated Tax Rate 2022	9.697	RNR is 9.460
	0.000	

Net Change -0.089		
Ad valorem tax dollars by year.		
3 - Total Amount of 2021 (2022) Budget Ad Valorem Tax	\$	17,421,034
4 - Total Tax Levied 2021	\$	16,961,565
Total Increase in Annual Ad Valorem Tax Revenues	\$	459,469
Did the Library ask for this additional revenue? Yes		
7 - Assessed Valuation - 2022	\$	1,796,529,362
8 - Assessed Valuation - 2021 (final)	\$	1,731,805,649
Total Increase in Assessed Valuation	\$	64,723,713
Increased Value of One Mill	\$	64,723
Increased Revenues based on Budgeted Valuation	\$	627,619
Reduction in Revenues due to Statutory Computation of Maximum Tax*		-
Decrease due to Final Valuation & Setting of 2021 Mill Levy by Cty Clerk	\$	(168,150)
Increased Revenues When RNR is Increased	\$	459,469
NVI 1 at the 1th annual on ever \$20 million hudget and why did it increase ever 2021?		
Why does the Library need an over \$20 million budget and why did it increase over 2021? 5 - Net Expenditures 2021	\$	18,284,271
Add Back Revisions to 2021 Estimates for 2022 Budget:	Ψ	10,201,271
General Fund - Facilities Master Plan projects carryforward	\$	_
General Fund estimated cost decreases due to COVID and library closure - net	\$	142,043
Employee Benefit Fund - 2021 health plan cost decrease	\$	45,000
Employee Benefit Fund known savings - net	\$	5,000
State Aid Reduction to Actual	\$	_
Original 2021 Expenditure Authority - excluding cash carry forward and transfers	\$	18,476,314
6 - Net Expenditures 2022	\$	22,375,242
Less Cash Carry Forward/Reserves classified as "Expenditures":		
General Fund	\$	(1,650,000)
Employee Benefit Fund	\$	(400,000)
2022 Actual Authority for Expenditures	\$	20,325,242
Actual Increased Expenditure Authority in 2022	\$	1,848,928
% Increase in Expenditure Authority in 2022*		10.01%
Actual Increased Taxes due to Increased RNR	\$	459,469
% Increase in Ad Valorem Tax Revenues in 2022*		2.71%

NOTICE OF BUDGET HEARING

The governing body of

Topeka and Shawnee County Public Library

Shawnee County
will meet on August 26, 2021 at 5:30 PM at 1515 SW 10th Avenue, Topeka, KS for the purpose of hearing and answering objections of taxpayers relating to the proposed use of all funds and the amount of tax to levied.

Document 9 2022 State of Kansas Special District

Detailed budget information is available at http://www.tscpl.org, or hard copies from TSCPL and will be available at this hearing.

SUPPORTING COUNTIES
Shawnee County (home county)

BUDGET SUMMARY

Proposed Budget 2022 Expenditures and Amount of 2021 Ad Valorem Tax establish the maximum limits of the 2022 budget. Estimated Tax Rate is subject to change depending on the final assessed valuation.

	Prior Year Actua	al for 2020	Current Year Estin	nate for 2021		Budget Year for 2		
		Actual		Actual	Budget Authority	Amount of 2021	Estimate	
FUND	Expenditures	Tax Rate*	Expenditures	Tax Rate*	for Expenditures	Ad Valorem Tax	Tax Rate*	
General	16,207,239	8.070	16,144,987	7.915	17,984,821	13,757,845	7.658	
Debt Service	994,167		35,288		25,050			
Employee Benefits	3,287,419	1.716	3,840,113	1.871	4,888,421	3,663,189	2.039	
State Aid	49,946		49,170		52,000			
Non-Budgeted Funds	600,776							
Totals	21,139,547	9.786	20,069,558	9.786	22,950,292	17,421,034	9.697	2
Revenue Neutral Rate**				1		3	9.460	
Less: Transfers	2,703,972		1,785,287		575,050			
Net Expenditures	18,435,575		18,284,271	5	22,375,242	6		
Total Tax Levied	16,700,518		16,961,565	4	xxxxxxxxxxxx			
Assessed Valuation	1,691,199,327		1,731,805,649		1,796,529,362			
			8		7			
Outstanding Indebtednes	s,							
Jan 1,	<u>2019</u>		<u>2020</u>		<u>2021</u>			
G.O. Bonds	0		0		0			
Revenue Bonds	0		0		0			
Other	0		0		0			
Lease Pur. Princ.	0		0		0			
Total	0		0		0			
*Tax rates are expressed	d in mills.							
	· ·							
Joan Hic Secretar			Page No.	10				

CERTIFICATE

To the Clerk of Shawnee County, State of Kansas We, the undersigned, officers of

Topeka and Shawnee County Public Library

certify that: (1) the hearing mentioned in the attached publication was held;
(2) after the Budget Hearing this budget was duly approved and adopted
as the maximum expenditures for the various funds for the year 2022; and
(3) the Amount(s) of 2021 Ad Valorem Tax are within statutory limitations for the 2022 Budget.

			2022	2 Adopted Budget	
Table of Contents:		Page No.	Budget Authority for Expenditures	Amount of 2021 Ad Valorem Tax	County Clerk's Use Only
Allocation of MVT, RVT, 16/20	M Veh	2			
Schedule of Transfers		3			
Statement of Indebt. & Lease/Pu	ırchase	4			
Computation to Determine State	Library Grant	5			
<u>Fund</u>	<u>K.S.A.</u>				
General	75-2551	6	17,984,821	13,757,845	
Debt Service	10-113	7	25,050		
Employee Benefits	12-16,102	7	4,888,421	3,663,189	
State Aid		8	52,000		
		8			
Non-Budgeted Funds		9			
Totals		xxxxxxx	22,950,292	17,421,034	
Budget Summary		10			
Neighborhood Revitalization Re	bate	11			

County Name	Valuation	County Name	Valuation
Shawnee County		0	
0		0	
0		0	
0		0	
0		0	
0		0	
0		0	
0		0	
Total Assessed Valuation		0	

TOTAL TISSUSSUA TAILACTURE		1	
Assisted by:	_		
Address:	-		
Email:	-		
Attest:,	2021		
County Clerk	-	Govern	ing Body

Topeka and Shawnee County Public Library Shawnee County

Allocation of MV, RV, 16/20M, Commercial Vehicle, and Watercraft Tax Estimates

2021	Tax Levy Amount in	A	Allo	Allocation for Year 2022	22	
Budgeted Funds	2021 Budget	MVT	RVT	16/20M Veh	Comm Veh	Watercraft
General	13,722,658	1,540,929	15,862	5,946	51,476	8,446
Debt Service	0	0	0	0	0	0
Employee Benefits	3,238,907	363,700	3,744	1,403	12,150	1,994
	0	0	0	0	0	0
	0	0	0	0	0	0
Total	16,961,565	1,904,629	19,606	7,349	63,626	10,440
County Treas Motor Vel	'ehicle Estimate		1,904,629			
County Treas Recreational Vehicle Estimate	nal Vehicle Estimate	l	19,606			
County Treas 16/20M V	Vehicle Estimate	l	7,349			
County Treas Commerci	County Treas Commercial Vehicle Tax Estimate	1	63,626			
County Treas Watercraft Tax Estimate	ît Tax Estimate	I	10,440			
MVT Factor	0.11229					
	RVT Factor_	0.00116				
		16/20M Factor	0.00043			
		J	Comm Veh Factor	0.00375		
				Watercraft Factor	0.00062	

2022

Topeka and Shawnee County Public Library Shawnee County

Schedule of Transfers

Expenditure	Receipt	Actual	Current	Proposed	Transfers
Fund Transferred	Fund Transferred	Amount for	Amount for	Amount for	Authorized by
From:	To:	2020	2021	2022	Statute
Debt Service	General	994,167	35,287	25,050	10-117a
General	Capital Improvement	1,709,805	1,750,000	550,000	12-1258
	Totals	2,703,972	1,785,287	575,050	
	Adjustments*				
	Adjusted Totals	2,703,972	1,785,287	575,050	

^{*}Note: Adjustments are required only if the transfer is being made in 2021 and/or 2022 from a non-budgeted fund.

Topeka and Shawnee County Public Library Shawnee County

STATEMENT OF INDEBTEDNESS

Jue		Principal			0			0			0	_
Amount Due	2022	Interest P			0			0			0	-
ne		cipal			0			0			0	•
Amount Due	2021	Interest Pri			0			0			0	0
	e)	Principal In										
	Date Due	Interest Pr										
Amount	anding				0			0			0	-
Am	Outst	Jan 1				***						
	Amount	Issued										
Interest	Rate	%										
Date	Jo	Issue										
Type	Jo	Debt	General Obligation:		Total G.O.	Revenue Bonds:		Fotal Revenue	Other:		Total Other	1 - 1 - 1

STATEMENT OF CONDITIONAL LEASE-PURCHASE AND CERTIFICATE OF PARTICIPATION*

		Tomp		Total			
		IIII		LOTAL			
		Jo	Interest	Amount	Principal		Payments
Items	Contract	Contract	Rate	Financed	Balance On	Due	Due
Purchased	Date	(Months)	%	(Beginning Principal) Jan 1,2021	Jan 1,2021		2022
							٠
			Total	0	0	0	0
		_		The second secon			

^{***}If you are merely leasing/renting with no intent to purchase, do not list--such transactions are not lease-purchases.

Page No. 4

WORKSHEET FOR STATE GRANT-IN-AID TO PUBLIC LIBRARIES AND REGIONAL LIBRARY SYSTEMS

Budgeted Year: 2022

Library found in: Topeka and Shawnee County Public Library Shawnee County

Two tests are used to determine eligibility for State Library Grant. If the grant is approved, then the municipality's library will be paid the grant on February 15 of each year.

First test:

11101 1001.	Current Year	Proposed Year
	<u>2021</u>	2022
Unencumbered Cash Balance Jan 1	\$13,722,658	\$13,757,845
Receipts:	\$0	\$0
Ad Valorem Tax	\$1,566,866	\$1,540,929
Delinquent Tax	\$15,099	\$15,862
Motor Vehicle Tax	\$6,089	\$5,946
LAVTR	\$0	\$0
	\$0	\$0
TOTAL TAXES	\$15,310,712	\$15,320,582
Difference in Total Taxes:	\$9,870	
Qualify for grant: Qualify		
Second test:		
Assessed Valuation	\$1,731,805,649	\$1,796,529,362
Did Assessed Valuation Decrease?	No	
Levy Rate	7.915	7.658
Difference in Levy Rate:	(0.257)	
Qualify for grant: Not Qualify		

Overall does the municipality qualify for a grant? **Qualify**

If the municipality would not have qualified for a grant, please see the below narrative for assistance from the State Library.

FUND PAGE FOR FUNDS WITH A TAX LEVY

Adopted Budget	Prior Year	Current Year	Proposed Budget
General	Actual for 2020	Estimate for 2021	Year for 2022
Unencumbered Cash Balance Jan 1	3,596,302	3,489,711	2,536,202
Receipts:			
Ad Valorem Tax	13,262,139	13,722,658	xxxxxxxxxxxxxx
Delinquent Tax	178,960		
Motor Vehicle Tax	1,434,934	1,566,866	1,540,929
Recreational Vehicle Tax	14,579	15,099	15,862
16/20M Vehicle Tax	5,530	6,089	5,946
Commercial Vehicle Tax	49,015	49,155	51,476
Watercraft Tax		8,110	8,446
LAVTR			0
Reimbursements-Fdtn/Friends/County	156,222	154,600	129,620
Fees	46,488	31,750	16,000
E-Rate Reimbursement	23,325	23,993	19,902
Prior Year Canceled Encumbrances	52,639	33,589	
Estimated Uncollectible Tax Revenue	52,005	-304,291	
Transfer from Debt Service	994,167	35,288	25,050
Transfer from Debt Service	774,107	33,200	23,030
I. I i of Tanag (IDD)	27 410	2.017	20.115
In Lieu of Taxes (IRB)	37,412	2,817	20,115
Interest on Idle Funds	35,719	2,000	2,000
Neighborhood Revitalization Rebate	-190,481	-156,245	-144,572
Miscellaneous			
Does misc. exceed 10% of Total Receipts			
Total Receipts	16,100,648	15,191,478	1,690,774
Resources Available:	19,696,950	18,681,189	4,226,976
Expenditures:			
Salaries	8,558,029	8,839,867	8,891,386
Library Materials	1,710,729	1,902,500	1,919,500
Furniture, Equip & Digital Services Suppo	193,544	279,500	388,765
Operating Expenditures	2,320,853	2,518,341	2,811,208
	1,599,297	733,150	1,650,000
Special Projects			
Payments to Other Libraries	114,384	116,629	118,962
Transfer to Capital Improvement	1,709,805	1,750,000	550,000
Cash Forward (2022 column)			
Miscellaneous	598	5,000	1,655,000
Does misc. exceed 10% Total Expenditure	3,0	- , , , , ,	-,,
	16,207,239	16,144,987	17,984,821
Total Expenditures			
Total Expenditures		2 526 202	VYVYYYYVVVVVVVVV
Unencumbered Cash Balance Dec 31	3,489,711		17 084 821
	3,489,711 18,931,321	17,937,029	17,984,821
Unencumbered Cash Balance Dec 31	3,489,711 18,931,321 Non-A	17,937,029 Appropriated Balance	17,984,821
Unencumbered Cash Balance Dec 31	3,489,711 18,931,321 Non-A	17,937,029 Appropriated Balance re/Non-Appr Balance	17,984,821
Unencumbered Cash Balance Dec 31 2020/2021/2022 Budget Authority Amoun	3,489,711 18,931,321 Non-A	17,937,029 Appropriated Balance	17,984,821

CPA Summary			

TOPEKA & SHAWNEE COUNTY PUBLIC LIBRARY

General Fund - Expenditures

	FY 2020 Actuals	FY 2021 Approved Budget	FY 2021 Adjusted Budget (for 2022 Estimates only)	FY 2022 Proposed Budget	Budgeted Expenditure Difference FY 2022 Proposed (-) FY 2021 Adopted
Cataloging & ILL Services	\$ 92,596	\$ 105,365	\$ 105,365	\$ 105,805	\$ 440
Contracted-Digital Services	545,542	480,122	480,122	538,078	57,956
Contracted - Erate Services	1,799	1,643	1,643	1,791	148
Contracted-Facilities	279,251	329,100	329,100	326,400	(2,700)
Contracted-Office Equipment	50,068	50,900	50,900	51,100	200
Contracted-Professional	429,103	277,700	277,700	304,400	26,700
Digital Services Support	191,742	187,500	187,500	297,300	109,800
Furniture/Equipment	1,802	92,000	92,000	91,465	(535)
Gallery Art Purchases	1,708	8,000	8,000	8,000	-
Insurance	54,182	55,000	55,000	56,000	1,000
Marketing	46,488	47,500	47,500	47,500	**
Materials	1,710,728	1,902,500	1,902,500	1,919,500	17,000
Memberships/Dues	18,658	30,900	30,900	30,900	-
Mileage	2,951	9,200	7,200	9,100	(100)
Miscellaneous	607	5,000	5,000	5,000	-
Payments to other Libraries	114,384	116,672	116,629	118,962	2,290
Postage/Shipping	21,774	107,494	77,494	82,764	(24,730)
Printing	36,067	96,800	96,800	114,300	17,500
Programming	19,671	32,000	32,000	57,000	25,000
Salaries and Wages	8,558,029	8,844,867	8,839,867	8,891,386	46,519
Special Projects	1,599,297	733,150	733,150	1,650,000	916,850
Staff Conferences	40,318	120,000	30,000	157,000	37,000
Staff Training	9,772	30,000	20,000	30,000	-
Supplies	184,921	219,517	219,517	232,600	13,083
Telecommunications	62,482	99,100	99,100	99,100	-
Utilities	392,892	468,500	468,500	477,870	9,370
Vehicle Fuel and Maintenance	30,600	86,500	81,500	81,500	(5,000)
Fund Balance Carry Forward				1,650,000	1,650,000
TOTAL	\$ 14,497,432	\$ 14,537,030	\$ 14,394,987	\$ 17,434,821	\$ 2,897,791
Less Fund Balance Carryover Considered	an "Expenditure" Only i	n the Budget Year			(1,650,000)
Net Budgeted Expenditure Difference					\$ 1,247,791

FUND PAGE FOR FUNDS WITH A TAX LEVY

FUND PAGE FOR FUNDS WITH A TA	Prior Year	Current Year	Proposed Budget
Adopted Budget		Estimate for 2021	Year for 2022
Debt Service	Actual for 2020		1 ear 101 2022 0
Unencumbered Cash Balance Jan 1	804,582	13,284	<u> </u>
Receipts:	(1.220)		
Ad Valorem Tax	(4,050)		XXXXXXXXXXXXXXXXX
Delinquent Tax	22,632	15,000	25,000
Motor Vehicle Tax	173,527	5,900	0
Recreational Vehicle Tax	1,759	49	0
16/20M Vehicle Tax	771	582	0
Commercial Vehicle Tax	6,000	463	0
Watercraft Tax		1010000	0
In Lieu of Tax	0	0	
Interest on Idle Funds	2,235	10	50
Neighborhood Revitalization Rebate	(5)	0	0
Miscellaneous			
Does misc. exceed 10% of Total Receipts			
Total Receipts	202,869	22,004	25,050
Resources Available:	1,007,451	35,288	25,050
Expenditures:			
Bond Principal Payment	0	0	
Bond Interest Payments	0	0	
Transfer to General Fund	994,167	35,288	25,050
Cash Basis Reserve (2022 column)			
Miscellaneous			
Does misc. exceed 10% of Total Expenditu			
Total Expenditures	994,167	35,288	25,050
Unencumbered Cash Balance Dec 31	13,284		XXXXXXXXXXXXXXXXX
2020/2021/2022 Budget Authority Amount	994,167	41,797	
		Appropriated Balance	
	Total Expenditu	re/Non-Appr Balance	
		Tax Required	
De	elinquent Comp Rate:	0.0%	0
	Amount of 2	021 Ad Valorem Tax	0

Adopted Budget	Prior Year	Current Year	Proposed Budget
Employee Benefits	Actual for 2020	Estimate for 2021	Year for 2022
Unencumbered Cash Balance Jan 1	1,101,163	1,066,111	802,327
Receipts:			
Ad Valorem Tax	2,820,044	3,238,907	XXXXXXXXXXXXXXXX
Delinquent Tax	42,030		
Motor Vehicle Tax	311,786	329,381	363,700
Recreational Vehicle Tax	3,138	3,174	3,744
16/20M Vehicle Tax	1,865	1,280	1,403
Commercial Vehicle Tax	11,131	10,333	12,150
Watercraft Tax		1,705	1,994
Estimated Uncollectible Tax Revenue		-70,972	
In Lieu of Tax	7,955	8,691	8323
Reimbursements and Refunds	87,297	89,908	69,085
Prior Year Canceled Encumbrances			
Interest on Idle Funds	7,625	800	1,000
Neighborhood Revitalization Rebate	-40,504	-36,878	-38,494
Miscellaneous			
Does misc. exceed 10% of Total Receipts			
Total Receipts	3,252,367	3,576,329	422,905
Resources Available:	4,353,530	4,642,440	1,225,232
Expenditures:			
Social Security & Medicare	609,853	676,632	680,191
KPERS	809,370	840,258	864,426
Workers' Compensation	46,019	49,000	54,000
Unemployment Tax	5,974	8,845	8,891
Health/Dental Insurance	1,806,541	2,254,932	2,870,631
Employee Assistance Program	6,717	6,881	7,137
Cafeteria Plan Admin Fees	2,945	3,565	3,145
Miscellaneous			400,000
Does misc. exceed 10% of Total Expenditu			
Total Expenditures	3,287,419	3,840,113	4,888,421
Unencumbered Cash Balance Dec 31	1,066,111	802,327	XXXXXXXXXXXXXXXX
2020/2021/2022 Budget Authority Amount	4,042,064	4,290,113	
		Appropriated Balance	
	Total Expenditu	re/Non-Appr Balance	4,888,421
		Tax Required	3,663,189
De	linquent Comp Rate:	0.0%	0
	Amount of 2	021 Ad Valorem Tax	3,663,189

CPA Summary

FUND PAGE FOR FUNDS WITH NO TAX LEVY

Adopted Budget	Prior Year	Current Year	Proposed Budget
State Aid	Actual for 2020	Estimate for 2021	Year for 2022
Unencumbered Cash Balance Jan 1		0	0
Receipts:			
State Aid	49,946	49,170	52,000
Interest on Idle Funds			
Miscellaneous			
Does misc. exceed 10% of Total Receipts			
Total Receipts	49,946	49,170	52,000
Resources Available:	49,946	49,170	52,000
Expenditures:			
Special Projects	49,946	49,170	52,000
Cash Forward (2022 column)			
Miscellaneous			
Does misc. exceed 10% Total Expenditures			
Total Expenditures	49,946	49,170	52,000
Unencumbered Cash Balance Dec 31	0	0	0
2020/2021/2022 Budget Authority Amount	53,000	53,000	52,000

Adopted Budget	Prior Year	Current Year	Proposed Budget
0	Actual for 2020	Estimate for 2021	Year for 2022
Unencumbered Cash Balance Jan 1		0	0
Receipts:			
Interest on Idle Funds			
Miscellaneous			
Does misc. exceed 10% of Total Receipts			
Total Receipts	0	0	0
Resources Available:	0	0	0
Expenditures:			
Cash Forward (2022 column)			
Miscellaneous			
Does misc. exceed 10% Total Expenditures			
Total Expenditures	0	0	0
Unencumbered Cash Balance Dec 31	0	0	0
2020/2021/2022 Budget Authority Amount	0	0	0

CPA Summary		
-		

Topeka and Shawnee County Public Library

(Only the actual budget year for 2020 is to be shown)

Non-Budgeted Funds	Junde		-	0	,		`				
(1) Fund Name:		(2) Fund Name:		(3) Fund Name:		(4) Fund Name:		(5) Fund Name:			
Capital Improvement	/ement	Special Revenue	a	Permanent Funds	spi		0		0		
Unencumbered		Unencumbered		Unencumbered		Unencumbered		Unencumbered		Total	
Cash Balance Jan 1	1,292,746	Cash Balance Jan 1	273,924	Cash Balance Jan 1	214,075	Cash Balance Jan 1		Cash Balance Jan 1		1,780,745	
Receipts:		Receipts:		Receipts:		Receipts:		Receipts:			
Interest	12,957	Intergovt Revenue	1,650	Investment Growth	33,402						
Transfer In	1,709,805	Investment Income	12,516								
		Contributions	25,000								
		Component (Fdtn)	633,873								
		Miscellaneous	805								
		Prio Yr Cancel Enc	28,522								
Total Receipts	1,722,762	Total Receipts	702,366	Total Receipts	33,402	Total Receipts	0	Total Receipts	0	2,458,530	
Resources Available:	3,015,508	Resources Available:	976,290	Resources Available:	247,477	Resources Available:	0	Resources Available:	0	4,239,275	
Expenditures:		Expenditures:		Expenditures:		Expenditures:		Expenditures:			
Capital Outlay	94,159	Library Materials	10,103								
		Library Services	128,816								
		Miscellaneous	0								
		Capital Outlay	367,698								
					-						
Total Expenditures	94,159	Total Expenditures	506,617	Total Expenditures	0	Total Expenditures	0	Total Expenditures	0	600,776	
Cash Balance Dec 31	2,921,349	2,921,349 Cash Balance Dec 31	469,673	Cash Balance Dec 31	247,477	Cash Balance Dec 31	0	Cash Balance Dec 31	0	3,638,499	*
		1		1						3,638,499	* *

^{**} Note: These two block figures should agree.

CPA Summary

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NOTICE OF BUDGET HEARING

The governing body of

Topeka and Shawnee County Public Library

Shawnee County

will meet on August 26, 2021 at 5:30 PM at 1515 SW 10th Avenue, Topeka, KS for the purpose of hearing and answering objections of taxpayers relating to the proposed use of all funds and the amount of tax to levied.

Detailed budget information is available at http://www.tscpl.org, or hardcopies from TSCCPL and will be available at this hearing.

SUPPORTING COUNTIES

Shawnee County (home county)

BUDGET SUMMARY

Proposed Budget 2022 Expenditures and Amount of 2021 Ad Valorem Tax establish the maximum limits of the 2022 budget. Estimated Tax Rate is subject to change depending on the final assessed valuation.

	Prior Year Actua	al for 2020	Current Year Estit	nate for 2021	Proposed I	Budget Year for	2022
		Actual		Actual	Budget Authority	Amount of 2021	Estimate
FUND	Expenditures	Tax Rate*	Expenditures	Tax Rate*	for Expenditures	Ad Valorem Tax	Tax Rate*
General	16,207,239	8.070	16,144,987	7.915	17,984,821	13,757,845	7.658
Debt Service	994,167		35,288		25,050		
Employee Benefits	3,287,419	1.716	3,840,113	1.871	4,888,421	3,663,189	2.039
Gt. 4 - A : 1	40.046		49,170		52,000		
State Aid	49,946		49,170		32,000		
Non-Budgeted Funds	600,776						
Totals	21,139,547	9.786	20,069,558	9.786	22,950,292	17,421,034	9.697
Revenue Neutral Rate	**						9.460
Less: Transfers	2,703,972		1,785,287		575,050		
Net Expenditures	18,435,575		18,284,271		22,375,242		
Total Tax Levied	16,700,518		16,961,565		xxxxxxxxxxx		
Assessed Valuation	1,691,199,327		1,731,805,649		1,796,529,362		
Outstanding Indebtedr	ness,	`					
Jan 1,	<u>2019</u>		<u>2020</u>		<u>2021</u>		
G.O. Bonds	0		0		0		
Revenue Bonds	0		0		0		
Other	0		0		0]	
Lease Pur. Princ.	0		0		0		
Total	0		0		0		

^{*}Tax rates are expressed in mills.

Joan Hicks

^{**}Revenue Neutral Rate as defined by 2021 Kansas Senate Bill 13.

2022 Neighborhood Revitalization Rebate

	2021 Ad		
Budgeted Funds	Valorem	2021 Mil Rate	Estimate 2022
for 2022	before	before Rebate	NR Rebate
	Rehate**		
General	13,757,845	7.658	144,572
Debt Service			0
Employee Benefits	3,663,189	2.039	38,494
			0
			0
			0
TOTAL	17,421,034	9.697	183,066

2021 July 1 Valuation: 1,796,529,362

Valuation Factor: 1,796,529.362

Neighborhood Revitalization Subj to Rebate: 18,878,478

Neighborhood Revitalization factor: 18878.478

^{**}This information comes from the 2022 Budget Summary page. See instructions tab #13 for completing the Neighborhood Revitalization Rebate table.



Minutes Board of Trustees Budget Work Session 1 June 1, 2021 9:00 am – 12:00 pm

Zoom Meeting

https://tscpl.zoom.us/j/92064984713

Meeting ID: 92064984713

Passcode: **641686**

Board Members Present

Jim Edwards, Board Chair, Kacy Simonsen, Vice Chair, Joan Hicks, Treasurer, Shawn Leisinger, Secretary, Liz Post, Beth Dobler, and Kristen O'Shea.

Board Members Absent

Jennifer Miller

Others Present

Interim Chief Executive Officer/Chief of Staff Thad Hartman, Chief Financial Officer Kim Strube, Chief Human Resources Officer Jesse Maddox, Library Counsel Chuck Engel, and Executive Assistant Margo Rangel.

Call To Order

Chair Jim Edwards welcomed everyone at 9:00 am to the first of two planned Board Budget Work Sessions.

Fiscal Year 2021 and 2022 Budget Overview

Chief Financial Officer Kim Strube reviewed the documents in the meeting packet.

Strube facilitated a discussion about the challenges created by the passage of Senate Bill (SB) 13. Property valuation information and the revenue neutral rate will not be available from the County Clerk until June 15th. Strube will present a draft 2022 budget at the second Board budget work session on July 7th, 2021 from noon to 3:00 pm.

Discussion followed with no further questions.

Facilities Master Plan update and funding

Chief of Staff Thad Hartman provided a detailed overview of current and completed projects for 2021 and projects slated for 2022.

Discussion followed with no further questions.

Review anticipated employee benefit expenses

Chief Human Resources Officer Jesse Maddox reviewed the health insurance loss ratio to date and noted an increase of insurance claims filed in April. Maddox suggested that we budget more monies for health insurance premiums in 2022 and review benefit plans.

Discussion followed with no further questions.

Adjournment

On a motion by Jim Edwards, seconded by Shawn Leisinger, the meeting was adjourned at 10:30 am.

Motion passed unanimously.

Next meeting: July 7, 2021 12:00-3:00 pm Zoom Meeting

https://tscpl.zoom.us/j/95537174895?pwd=WWt3K1FHdXVJOFdyTlhzalJIT

1Z4QT09

Meeting ID: 955 3717 4895

Passcode: 973736